

FRANKFORT INDEPENDENT SCHOOL DISTRICT

**FINANCIAL STATEMENTS
AND SUPPLEMENTAL INFORMATION
FOR THE YEAR ENDED JUNE 30, 2025**

TOGETHER WITH INDEPENDENT AUDITOR'S REPORTS

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INDEPENDENT AUDITOR'S REPORT

Kentucky State Committee for
School District Audits
Members of the Board of Education
Frankfort Independent School District
Frankfort, Kentucky

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Frankfort Independent School District (the "District"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and the Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter—Adoption of New Accounting Standard

As discussed in Note (14) to the financial statements, the District adopted GASB Statement No. 101, *Compensated Absences*, which resulted in a decrease to beginning net position of \$694,628. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis information on pages 4 through 7 and the Schedule of Proportionate Share of the Net Pension Liability and Schedule of Pension Contributions and the Schedule of Proportionate Share of the Net OPEB Liability (Asset) and Schedule of OPEB Contributions on pages 51 through 64 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information

because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying other supplemental schedules and the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Kelley Galloway Smith Goolbey, PSC

Ashland, Kentucky
December 9, 2025

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
FOR THE YEAR ENDED JUNE 30, 2025**

As management of the Frankfort Independent School District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the financial statements.

FINANCIAL HIGHLIGHTS

- The General Fund had \$11,745,975 in revenues (excluding inter-fund transfers or any additional Other Financing Sources), which primarily consisted of the State SEEK program, property taxes, utility taxes, and motor vehicle taxes. Excluding inter-fund transfers, there was \$11,796,460 in General Fund expenditures.
- There are two sources of pension liabilities with which the District has to contend. The Kentucky Teachers Retirement System covers the District's professional staff members. It had analysis performed by Cavanaugh Macdonald Consulting, LLC to determine each Kentucky school district's share of pension liabilities for its professional staff. This debt is the responsibility of the Commonwealth of Kentucky. The District's allocated amount was \$23,171,641, as of June 30, 2024. The District's non-professional staff members are covered by the Kentucky County Employee Retirement System. Under this system the District's share of the pension liabilities was \$2,751,115, as of June 30, 2024. The District does not believe these disclosures will have a major impact on our day to day operations or the financial health of District.
- There are two sources of OPEB liabilities (asset) with which the District has to contend. The Kentucky Teachers Retirement System (KTRS) Medical Insurance Plan and Life Insurance Plan cover the District's professional staff members. The District's allocated OPEB liability as of June 30, 2024 for KTRS Medical Insurance Plan was \$3,031,000 with the District's responsibility being \$1,603,000 and the Commonwealth of Kentucky's responsibility being \$1,428,000. The liability for the KTRS Life Insurance Plan is the responsibility of the Commonwealth of Kentucky and the District's allocated amount as of June 30, 2024 was \$33,000. Non-professional staff members are covered by the County Employee Retirement System Insurance Fund. Under this fund the District's share of OPEB liability (asset) was \$(79,652) as of June 30, 2024. The District does not believe these disclosures will have a major impact on their day to day operations or the financial health of District.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets, deferred outflows, liabilities, and deferred inflows, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise

to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements outline functions of the District that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, student transportation and operation of non-instructional services. Taxes and intergovernmental revenues also support fixed assets and related debt. The government-wide financial statements can be found on pages 8 and 9 of this report.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. This is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental, proprietary, and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The proprietary funds consist of our food service and day care operations. All other activities of the District are included in the governmental funds. The basic governmental fund financial statements can be found on pages 10 through 20 of this report.

Notes to the financial statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 21 through 50 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by roughly \$1,030,000 as of June 30, 2025.

One of the largest portions of the District's net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress); less any related debt used to acquire those assets that are still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

Government-wide Basis	<u>June 30, 2025</u>	(Restated) <u>June 30, 2024</u>
Current Assets	\$ 3,252,201	\$ 4,346,352
Noncurrent Assets	<u>14,259,462</u>	<u>13,240,001</u>
Total Assets	<u>17,511,663</u>	<u>17,586,353</u>
 Deferred Outflows	 1,772,849	 2,211,648
Current Liabilities	1,282,984	1,569,325
Noncurrent Liabilities	<u>14,420,471</u>	<u>15,817,311</u>
Total Liabilities	<u>15,703,455</u>	<u>17,386,636</u>
 Deferred Inflows	 2,551,473	 3,006,289

Investment in capital assets (net of debt)	3,767,162	2,639,394
Restricted	207,412	1,005,125
Unrestricted	(2,944,990)	(4,239,443)
Total Net Position	<u>\$ 1,029,584</u>	<u>\$ (594,924)</u>

The following table presents a summary of revenue and expense on a government-wide basis for the fiscal years ended June 30, 2025 and 2024, respectively.

	<u>2025</u> <u>Amount</u>	<u>2024</u> <u>Amount</u>
Revenues:		
Local Revenue Sources	\$ 5,645,475	\$ 4,740,152
State and Federal Revenue Sources	<u>12,865,311</u>	<u>11,972,590</u>
Total revenues	<u>18,510,786</u>	<u>16,712,742</u>
Expenses:		
Instruction	9,377,934	9,125,393
Student Support Services	1,092,420	1,066,356
Instructional Support	926,477	913,879
District Administration	380,808	370,293
School Administration	717,916	676,227
Business Support	818,179	715,934
Plant Operations	1,582,724	1,210,917
Student Transportation	622,301	403,097
Day Care Operations	51,487	3,273
Food Service Operations	143,154	-
Community Services	90,470	92,101
Food Service Operations	1,076,890	1,013,062
Day Care Operations	(213,894)	278,557
Debt Service - Interest	<u>219,412</u>	<u>227,025</u>
Total expenses	<u>16,886,278</u>	<u>16,096,114</u>
Revenue over (under) expenses	<u>\$ 1,624,508</u>	<u>\$ 616,628</u>

FUND BASIS

- The District's total revenues for the governmental funds for the fiscal year ended June 30, 2025 and 2024, excluding inter-fund transfers and debt proceeds, was approximately \$15.6 million and \$13.8 million, respectively.
- The total cost of all programs and services for the governmental funds was approximately \$14.0 million and \$13.0 million, net of debt service and facilities acquisition and construction, for the fiscal years ended June 30, 2025 and 2024, respectively.

Comments on Budget Comparisons

- General Fund budgeted revenues varied from line item to line item again this year. Total revenues were approximately \$975,000 above budget projections with all areas exceeding the budgeted amount. Total expenditures were approximately \$810,000 over budget, excluding contingency with nearly all areas exceeding the budget.

CAPITAL ASSETS

At the end of June 30, 2025, the District's investment in capital assets for its governmental and business-type activities was \$14,179,810, representing an increase of \$1,008,960, net of depreciation, from the prior year.

DEBT SERVICE

At year-end, the District had approximately \$10.2 million in outstanding debt, net of premiums/discounts, compared to \$11.0 million in the prior year. The District continues to maintain favorable debt ratings from Moody's and Standard & Poor's.

FUTURE BUDGETARY IMPLICATIONS

In Kentucky the public school fiscal year is July 1-June 30; other programs, (i.e. some federal programs) operate on a different fiscal calendar, but are reflected in the District's overall budget. By state law the budget must have a minimum 2% contingency. The District adopted a budget for 2026 with \$2,202,550 million in contingency (15.5%). The general fund cash balance for beginning the next fiscal year is \$2,082,465.

Results of the current fiscal year and recent historical trends for the District were taken into account when preparing the subsequent year budget. No significant changes in revenue or expense items are foreseeable. The District's tax rates and tax base remain effectively the same. The District has assessed and considered underlying economical and funding factors at the federal, state, and local levels and other non-financial areas including demographics, local economy and risk of loss of student population that may have a significant impact on the financial statements when preparing subsequent year budgets.

Questions regarding this report should be directed to Superintendent, Sheri D. Satterly, Ed.D. (502) 875-8661 or to the Chief Finance Officer, Logan Rupard (502) 875-8661 or by mail at 212 Steele Street, Frankfort, KY 40601.

FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF NET POSITION
JUNE 30, 2025

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and cash equivalents	\$ 2,274,411	\$ 389,503	\$ 2,663,914
Receivables (net of allowances for uncollectibles):			
Taxes	138,455	-	138,455
Other	92,218	2,741	94,959
Intergovernmental - state	123,800	-	123,800
Intergovernmental - federal	-	192,471	192,471
Inventories	-	38,602	38,602
Net OPEB asset - CERS	66,508	13,144	79,652
Capital assets, not being depreciated	1,177,011	-	1,177,011
Capital assets, being depreciated, net	12,896,286	106,513	13,002,799
Total assets	<u>16,768,689</u>	<u>742,974</u>	<u>17,511,663</u>
Deferred Outflows of Resources			
Deferred outflows - pension related - CERS	403,220	79,684	482,904
Deferred outflows - OPEB related - CERS	141,551	27,974	169,525
Deferred outflows - OPEB related - KTRS	1,120,420	-	1,120,420
Total deferred outflows of resources	<u>1,665,191</u>	<u>107,658</u>	<u>1,772,849</u>
Liabilities			
Accounts payable	92,800	12,343	105,143
Accrued salaries and benefits payable	230,700	-	230,700
Accrued interest payable	17,900	-	17,900
Unearned revenue	62,492	-	62,492
Portion due or payable within one year:			
Bond obligations	755,000	-	755,000
KISTA obligations	34,146	-	34,146
Accrued sick leave	77,603	-	77,603
Noncurrent liabilities:			
Portion due or payable after one year:			
Bond obligations, plus premium of \$62,382	9,283,483	-	9,283,483
KISTA obligations	145,582	-	145,582
Accrued sick leave	637,291	-	637,291
Net pension liability - CERS	2,297,151	453,964	2,751,115
Net OPEB liability - KTRS	1,603,000	-	1,603,000
Total liabilities	<u>15,237,148</u>	<u>466,307</u>	<u>15,703,455</u>
Deferred Inflows of Resources			
Deferred inflows - pension related - CERS	445,489	88,038	533,527
Deferred inflows - OPEB related - CERS	709,695	140,251	849,946
Deferred inflows - OPEB related - KTRS	1,168,000	-	1,168,000
Total deferred inflows of resources	<u>2,323,184</u>	<u>228,289</u>	<u>2,551,473</u>
Net Position			
Net investment in capital assets	3,660,649	106,513	3,767,162
Restricted	157,889	49,523	207,412
Unrestricted	(2,944,990)	-	(2,944,990)
Total net position	<u>\$ 873,548</u>	<u>\$ 156,036</u>	<u>\$ 1,029,584</u>

The accompanying notes to financial statements are an integral part of this statement.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Primary government:							
Governmental activities:							
Instruction	\$ 9,377,934	\$ -	\$ 962,082	\$ -	\$ (8,415,852)	\$ -	\$ (8,415,852)
Support services:							
Students	1,092,420	-	26,452	-	(1,065,968)	-	(1,065,968)
Instructional staff	926,477	-	433,706	-	(492,771)	-	(492,771)
District administration	380,808	-	-	-	(380,808)	-	(380,808)
School administration	717,916	-	-	-	(717,916)	-	(717,916)
Business and other support services	818,179	-	-	-	(818,179)	-	(818,179)
Operation and maintenance of plant	1,582,724	-	4,480	-	(1,578,244)	-	(1,578,244)
Student transportation	622,301	-	24,418	-	(597,883)	-	(597,883)
Food service operation	143,154	-	143,154	-	-	-	-
Child care operations	51,487	-	51,487	-	-	-	-
Community services	90,470	-	90,470	-	-	-	-
Other Non-instruction	-	-	-	-	-	-	-
Debt service - interest	219,412	-	-	235,306	15,894	-	15,894
Total governmental activities	16,023,282	-	1,736,249	235,306	(14,051,727)	-	(14,051,727)
Business-type activities:							
Food service	1,076,890	19,468	1,127,898	-	-	70,476	70,476
Day care operations	(213,894)	89,112	31,062	-	-	334,068	334,068
Total business-type activities	862,996	108,580	1,158,960	-	-	404,544	404,544
Total primary government	\$ 16,886,278	\$ 108,580	\$ 2,895,209	\$ 235,306	(14,051,727)	404,544	(13,647,183)
General revenues:							
Taxes:							
Property taxes, levied for general purposes					3,088,651	-	3,088,651
Motor vehicle					149,264	-	149,264
Utilities					868,867	-	868,867
Intergovernmental revenues:							
State					9,734,796	-	9,734,796
Investment earnings					109,405	25,628	135,033
Gain on sale of land					424,550	-	424,550
Other local revenues					870,262	268	870,530
Total general revenues					15,245,795	25,896	15,271,691
Transfers					82,506	(82,506)	-
Total general revenues and transfers					15,328,301	(56,610)	15,271,691
Change in net position					1,276,574	347,934	1,624,508
Net position, June 30, 2024, as restated					(403,026)	(191,898)	(594,924)
Net position, June 30, 2025					\$ 873,548	\$ 156,036	\$ 1,029,584

The accompanying notes to financial statements are an integral part of this statement.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2025**

	<u>General Fund</u>	<u>Special Revenue Fund</u>	<u>Construction Fund</u>	<u>Debt Service Funds</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets						
Cash and cash equivalents	\$ 2,082,465	\$ -	\$ -	\$ -	\$ 191,946	\$ 2,274,411
Receivables (net of allowances for uncollectibles):						
Property taxes	138,455	-	-	-	-	138,455
Other	92,218	-	-	-	-	92,218
Intergovernmental - state	-	123,800	-	-	-	123,800
Interfund receivable	245,887	-	-	-	-	245,887
Total assets	<u>\$ 2,559,025</u>	<u>\$ 123,800</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 191,946</u>	<u>\$ 2,874,771</u>
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$ 81,001	\$ 9,858	\$ -	\$ -	\$ 1,941	\$ 92,800
Accrued salaries and benefits payable	230,700	-	-	-	-	230,700
Interfund payable	-	51,450	194,437	-	-	245,887
Unearned revenue	-	62,492	-	-	-	62,492
Total liabilities	<u>311,701</u>	<u>123,800</u>	<u>194,437</u>	<u>-</u>	<u>1,941</u>	<u>631,879</u>
Fund balances:						
Restricted	-	-	-	-	157,889	157,889
Committed	64,909	-	-	-	32,116	97,025
Assigned	-	-	-	-	-	-
Unassigned	2,182,415	-	(194,437)	-	-	1,987,978
Total fund balances	<u>2,247,324</u>	<u>-</u>	<u>(194,437)</u>	<u>-</u>	<u>190,005</u>	<u>2,242,892</u>
Total liabilities and fund balances	<u>\$ 2,559,025</u>	<u>\$ 123,800</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 191,946</u>	<u>\$ 2,874,771</u>

The accompanying notes to financial statements are an integral part of this statement.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL
FUNDS TO THE STATEMENT OF NET POSITION
JUNE 30, 2025**

Fund balances—total governmental funds		\$ 2,242,892
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		14,073,297
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.		(42,269)
Deferred outflows and inflows of resources related to OPEB are applicable to future periods and, therefore, are not reported in the funds.		(615,724)
Some liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds.		
Net pension liability - CERS	(2,297,151)	
Net OPEB asset - CERS	66,508	
Net OPEB liability - KTRS	(1,603,000)	
Bond obligations	(10,038,483)	
KISTA obligations	(179,728)	
Accrued sick leave	(714,894)	
Accrued interest payable	(17,900)	
	(14,784,648)	(14,784,648)
Net position of governmental activities		\$ 873,548

The accompanying notes to financial statements are an integral part of this statement.

FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	<u>General Fund</u>	<u>Special Revenue Fund</u>	<u>Construction Fund</u>	<u>Debt Service Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:						
From local sources:						
Taxes -						
Property	\$ 2,613,954	\$ -	\$ -	\$ -	\$ 474,697	\$ 3,088,651
Motor vehicles	149,264	-	-	-	-	149,264
Utilities	868,867	-	-	-	-	868,867
Interest income	107,668	-	-	-	1,737	109,405
Other local revenues	339,335	15,086	-	-	530,927	885,348
Intergovernmental - State	7,642,549	639,203	-	235,306	868,516	9,385,574
Intergovernmental - Indirect federal	24,338	1,058,915	-	-	-	1,083,253
Intergovernmental - Direct federal	-	23,045	-	-	-	23,045
Total revenues	<u>11,745,975</u>	<u>1,736,249</u>	<u>-</u>	<u>235,306</u>	<u>1,875,877</u>	<u>15,593,407</u>
Expenditures:						
Current:						
Instruction	6,286,386	948,724	-	-	525,574	7,760,684
Support services:						
Students	1,077,659	26,452	-	-	-	1,104,111
Instructional staff	499,096	433,706	-	-	-	932,802
District administration	375,994	-	-	-	-	375,994
School administration	727,487	-	-	-	-	727,487
Business and other support services	823,818	-	-	-	-	823,818
Operation and maintenance of plant	1,441,455	4,480	-	-	-	1,445,935
Student transportation	564,565	24,418	-	-	-	588,983
Food service operation	-	143,154	-	-	-	143,154
Day care operations	-	51,487	-	-	-	51,487
Community services	-	90,470	-	-	-	90,470
Other non-instruction	-	-	-	-	-	-
Facilities acquisition and construction	-	-	1,523,943	-	431,063	1,955,006
Debt service	-	-	-	981,604	-	981,604
Total expenditures	<u>11,796,460</u>	<u>1,722,891</u>	<u>1,523,943</u>	<u>981,604</u>	<u>956,637</u>	<u>16,981,535</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(50,485)</u>	<u>13,358</u>	<u>(1,523,943)</u>	<u>(746,298)</u>	<u>919,240</u>	<u>(1,388,128)</u>
Other financing sources (uses):						
Proceeds from sale of property	424,550	-	-	-	-	424,550
Transfers in	112,832	16,968	1,543,330	746,298	-	2,419,428
Transfers out	(17,837)	(30,326)	(668,838)	-	(1,619,921)	(2,336,922)
Total other financing sources and uses	<u>519,545</u>	<u>(13,358)</u>	<u>874,492</u>	<u>746,298</u>	<u>(1,619,921)</u>	<u>507,056</u>
Net change in fund balances	469,060	-	(649,451)	-	(700,681)	(881,072)
Fund balances, June 30, 2024	<u>1,778,264</u>	<u>-</u>	<u>455,014</u>	<u>-</u>	<u>890,686</u>	<u>3,123,964</u>
Fund balances, June 30, 2025	<u>\$ 2,247,324</u>	<u>\$ -</u>	<u>\$ (194,437)</u>	<u>\$ -</u>	<u>\$ 190,005</u>	<u>\$ 2,242,892</u>

The accompanying notes to financial statements are an integral part of this statement.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

Net change in fund balances—total governmental funds \$ (881,072)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay	1,891,616	
Depreciation expense	<u>(880,903)</u>	1,010,713

Generally, expenditures recognized in the fund financial statements are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred for the following:

Long-term portion of accrued sick leave		61,138
Amortization of deferred savings from refunding bonds		(5,657)
Amortization of bond discounts and premiums		3,899
Change in accrued interest payable		(6,067)

Governmental funds report pension contributions as expenditures when paid. However, in the Statement of Activities, pension expense is the cost of benefits earned, adjusted for member contributions, the recognition of changes in deferred outflows and inflows of resources related to pensions, and investment experience.

KTRS nonemployer support revenue - pension	1,327,419	
KTRS expense - pension	(1,327,419)	
KTRS nonemployer support revenue - OPEB	(128,026)	
KTRS expense - OPEB	307,026	
KTRS contributions - OPEB	7,077	
CERS contributions - OPEB	-	
CERS expense - OPEB	150,363	
CERS contributions - pension	(4,928)	
CERS expense - pension	<u>(7,909)</u>	323,603

The issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal and interest consumes current financial resources of governmental funds.

Bond and KISTA notes payments	<u>770,017</u>	<u>770,017</u>
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Change in net position of governmental activities \$ 1,276,574

The accompanying notes to financial statements are an integral part of this statement.

FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF NET POSITION
PROPRIETARY FUND
JUNE 30, 2025

	Food Service Fund	Day Care Fund	Total Proprietary Funds
	<u> </u>	<u> </u>	<u> </u>
Assets			
Current assets:			
Cash and cash equivalents	\$ 290,302	\$ 99,201	\$ 389,503
Receivables (net of allowances for uncollectibles)			
Other	-	2,741	2,741
Intergovernmental - federal	192,471	-	192,471
Inventories	38,602	-	38,602
Total current assets	<u>521,375</u>	<u>101,942</u>	<u>623,317</u>
Noncurrent assets:			
Net OPEB asset - CERS	11,303	1,841	13,144
Capital assets, net of accumulated depreciation	106,513	-	106,513
Total noncurrent assets	<u>117,816</u>	<u>1,841</u>	<u>119,657</u>
Total assets	<u>639,191</u>	<u>103,783</u>	<u>742,974</u>
Deferred Outflows of Resources			
Deferred outflows - pension related - CERS	68,524	11,160	79,684
Deferred outflows - OPEB related - CERS	24,056	3,918	27,974
Total deferred outflows of resources	<u>92,580</u>	<u>15,078</u>	<u>107,658</u>
Total assets and deferred outflows	<u>\$ 731,771</u>	<u>\$ 118,861</u>	<u>\$ 850,632</u>
Liabilities			
Current liabilities:			
Accounts payable	\$ 12,283	\$ 60	\$ 12,343
Total current liabilities	<u>12,283</u>	<u>60</u>	<u>12,343</u>
Noncurrent liabilities:			
Net pension liability - CERS	390,385	63,579	453,964
Net OPEB liability - CERS	-	-	-
Total noncurrent liabilities	<u>390,385</u>	<u>63,579</u>	<u>453,964</u>
Total liabilities	<u>402,668</u>	<u>63,639</u>	<u>466,307</u>
Deferred Inflows of Resources			
Deferred inflows - pension related - CERS	75,708	12,330	88,038
Deferred inflows - OPEB related - CERS	120,608	19,643	140,251
Total deferred inflows of resources	<u>196,316</u>	<u>31,973</u>	<u>228,289</u>
Net Position			
Net investment in capital assets	106,513	-	106,513
Restricted	26,274	23,249	49,523
Total net position	<u>132,787</u>	<u>23,249</u>	<u>156,036</u>
Total liabilities and net position	<u>\$ 731,771</u>	<u>\$ 118,861</u>	<u>\$ 850,632</u>

The accompanying notes to financial statements are an integral part of this statement.

FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUND
FOR THE YEAR ENDED JUNE 30, 2025

	Food Service Fund	Day Care Fund	Total Proprietary Fund
Operating revenues:			
Lunchroom sales	\$ 19,468	\$ -	\$ 19,468
Day care revenue	-	89,112	89,112
Miscellaneous	268	-	268
Total operating revenues	<u>19,736</u>	<u>89,112</u>	<u>108,848</u>
Operating expenses:			
Salaries and wages	251,228	41,896	293,124
Employee benefits	152,798	(259,867)	(107,069)
Materials and supplies	634,284	3,267	637,551
Depreciation	29,344	-	29,344
Other operating expenses	9,236	810	10,046
Total operating expenses	<u>1,076,890</u>	<u>(213,894)</u>	<u>862,996</u>
Operating income (loss)	<u>(1,057,154)</u>	<u>303,006</u>	<u>(754,148)</u>
Nonoperating revenues:			
Federal grants	1,023,538	-	1,023,538
Investment income	21,565	4,063	25,628
Donated commodities	44,091	-	44,091
State grants	60,269	31,062	91,331
Total nonoperating revenue	<u>1,149,463</u>	<u>35,125</u>	<u>1,184,588</u>
Income (loss) before transfers	<u>92,309</u>	<u>338,131</u>	<u>430,440</u>
Transfers out	<u>(62,388)</u>	<u>(20,118)</u>	<u>(82,506)</u>
Change in net position	29,921	318,013	347,934
Net position, June 30, 2024	<u>102,866</u>	<u>(294,764)</u>	<u>(191,898)</u>
Net position, June 30, 2025	<u>\$ 132,787</u>	<u>\$ 23,249</u>	<u>\$ 156,036</u>

The accompanying notes to financial statements are an integral part of this statement.

**PRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF CASH FLOWS
PROPRIETARY FUND
FOR THE YEAR ENDED JUNE 30, 2025**

	Food Service Fund	Day Care Fund	Total Proprietary Fund
	<u> </u>	<u> </u>	<u> </u>
Cash flows from operating activities:			
Cash received from:			
Lunchroom sales	\$ 19,468	\$ -	\$ 19,468
Day care revenue	-	100,474	100,474
Miscellaneous	268	-	268
Cash paid to/for:			
Payments to suppliers and providers of goods and services	(608,949)	(3,207)	(612,156)
Payments to employees	(324,094)	(53,339)	(377,433)
Other payments	(9,236)	(810)	(10,046)
Net cash provided by (used for) operating activities	<u>(922,543)</u>	<u>43,118</u>	<u>(879,425)</u>
Cash flows from noncapital financing activities:			
Transfers	(62,388)	(20,118)	(82,506)
Government grants	1,055,555	22,528	1,078,083
Net cash provided by (used for) noncapital and related financing activities	<u>993,167</u>	<u>2,410</u>	<u>995,577</u>
Cash flows from capital and related financing activities:			
Proceeds from sale of assets	-	-	-
Purchases of capital assets	(27,591)	-	(27,591)
Net cash provided by (used for) capital and related financing activities	<u>(27,591)</u>	<u>-</u>	<u>(27,591)</u>
Cash flows from investing activities:			
Interest received on investments	21,565	4,063	25,628
Net cash provided by (used for) investing activities	<u>21,565</u>	<u>4,063</u>	<u>25,628</u>
Net increase (decrease) in cash and cash equivalents	64,598	49,591	114,189
Cash and cash equivalents, June 30, 2024	<u>225,704</u>	<u>49,610</u>	<u>275,314</u>
Cash and cash equivalents, June 30, 2025	<u><u>\$ 290,302</u></u>	<u><u>\$ 99,201</u></u>	<u><u>\$ 389,503</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:			
Operating income (loss)	\$ (1,057,154)	\$ 303,006	\$ (754,148)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:			
Depreciation	29,344	-	29,344
Donated commodities	44,091	-	44,091
On-behalf payments	51,317	8,534	59,851
Net pension adjustment	13,676	(186,147)	(172,471)
Net OPEB adjustment	14,939	(93,697)	(78,758)
Change in assets and liabilities:			
Accounts receivable	-	11,362	11,362
Inventory	(9,110)	-	(9,110)
Accounts payable	(9,646)	60	(9,586)
Interfund payable	-	-	-
Net cash provided by (used for) operating activities	<u><u>\$ (922,543)</u></u>	<u><u>\$ 43,118</u></u>	<u><u>\$ (879,425)</u></u>
Non-cash items:			
Donated commodities	\$ 44,091	\$ -	\$ 44,091
On-behalf payments	\$ 51,317	\$ 8,534	\$ 59,851

The accompanying notes to financial statements are an integral part of this statement.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2025**

	Trust Fund
Assets	
Cash and cash equivalents	\$ 14,063
Accounts receivable	-
Total assets	14,063
Liabilities	
Accounts payable	-
Interfund payable	-
Due to students	-
Total liabilities	-
Net position held in trust	\$ 14,063

The accompanying notes to financial statements are an integral part of this statement.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF CHANGES IN NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	Trust Fund
Additions -	
Interest income	\$ -
Other local revenues	500
	500
Deductions -	
Operating expenses	3,095
Benefits paid	-
	3,095
Change in net position	(2,595)
Net position, June 30, 2024	16,658
Net position, June 30, 2025	\$ 14,063

The accompanying notes to financial statements are an integral part of this statement.

FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
Property	\$ 2,565,592	\$ 2,551,094	\$ 2,613,954	\$ 62,860
Motor vehicles	102,500	130,000	149,264	19,264
Utilities	825,000	825,000	868,867	43,867
Interest income	55,000	55,000	107,668	52,668
Other local revenues	59,800	84,800	339,335	254,535
Intergovernmental - State	7,192,852	7,110,452	7,642,549	532,097
Intergovernmental - Indirect federal	10,000	15,000	24,338	9,338
Intergovernmental - Direct federal	-	-	-	-
Total revenues	<u>10,810,744</u>	<u>10,771,346</u>	<u>11,745,975</u>	<u>974,629</u>
Expenditures:				
Current:				
Instruction	5,849,910	5,943,687	6,286,386	(342,699)
Support services:				
Students	949,343	1,128,616	1,077,659	50,957
Instructional staff	560,876	450,388	499,096	(48,708)
District administration	381,539	385,943	375,994	9,949
School administration	718,159	678,403	727,487	(49,084)
Business and other support services	740,206	719,165	823,818	(104,653)
Operation and maintenance of plant	1,289,075	1,331,874	1,441,455	(109,581)
Student transportation	430,777	348,831	564,565	(215,734)
Community Service	24,200	-	-	-
Contingency	1,584,771	1,479,082	-	1,479,082
Total expenditures	<u>12,528,856</u>	<u>12,465,989</u>	<u>11,796,460</u>	<u>669,529</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,718,112)</u>	<u>(1,694,643)</u>	<u>(50,485)</u>	<u>1,644,158</u>
Other financing sources (uses):				
Proceeds from sale of property	-	-	424,550	424,550
Transfers in	134,537	72,365	112,832	40,467
Transfers out	(15,000)	(15,000)	(17,837)	(2,837)
Total other financing sources and uses	<u>119,537</u>	<u>57,365</u>	<u>519,545</u>	<u>462,180</u>
Net change in fund balances	(1,598,575)	(1,637,278)	469,060	2,106,338
Fund balances, June 30, 2024	<u>1,598,575</u>	<u>1,637,278</u>	<u>1,778,264</u>	<u>140,986</u>
Fund balances, June 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,247,324</u>	<u>\$ 2,247,324</u>

The accompanying notes to financial statements are an integral part of this statement.

FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
SPECIAL REVENUE FUND
FOR THE YEAR ENDED JUNE 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest income	\$ 250	\$ -	\$ -	\$ -
Other local revenues	-	-	15,086	15,086
Intergovernmental - State	586,898	585,264	639,203	53,939
Intergovernmental - Indirect federal	811,535	984,009	1,058,915	74,906
Intergovernmental - Direct federal	89,143	-	23,045	23,045
Total revenues	<u>1,487,826</u>	<u>1,569,273</u>	<u>1,736,249</u>	<u>166,976</u>
Expenditures:				
Current:				
Instruction	879,926	898,311	948,724	(50,413)
Support services:				
Students	46,422	46,089	26,452	19,637
Instructional staff	439,870	564,802	433,706	131,096
School administration	-	-	-	-
Business and other support services	-	-	-	-
Operation and maintenance of plant	15,000	-	4,480	(4,480)
Student transportation	25,355	12,519	24,418	(11,899)
Food service operations	-	-	143,154	(143,154)
Day care operations	4,176	4,176	51,487	(47,311)
Community services	94,500	94,500	90,470	4,030
Total expenditures	<u>1,505,249</u>	<u>1,620,397</u>	<u>1,722,891</u>	<u>(102,494)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(17,423)</u>	<u>(51,124)</u>	<u>13,358</u>	<u>64,482</u>
Other financing sources (uses):				
Transfers in	26,222	16,968	16,968	-
Transfers out	(8,799)	-	(30,326)	(30,326)
Total other financing sources and uses	<u>17,423</u>	<u>16,968</u>	<u>(13,358)</u>	<u>(30,326)</u>
Net change in fund balances	-	(34,156)	-	34,156
Fund balances, June 30, 2024	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances, June 30, 2025	<u>\$ -</u>	<u>\$ (34,156)</u>	<u>\$ -</u>	<u>\$ 34,156</u>

The accompanying notes to financial statements are an integral part of this statement.

FRANKFORT INDEPENDENT SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2025

(1) REPORTING ENTITY

The Frankfort Independent Board of Education (Board), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the Frankfort Independent School District (District). The District receives funding from local, state and Federal government sources and must comply with the commitment requirements of these funding source entities. However, the Board is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards as Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations and primary accountability for fiscal matters.

The Board, for financial reporting purposes, includes all of the funds and account groups relevant to the operation of the Frankfort Independent School District. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the Board itself such as Band Boosters, Parent-Teacher Associations, etc.

The financial statements of the Board include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing Board.

Based on the foregoing criteria, the financial statements of the following organization are included in the accompanying financial statements. Copies of component unit reports may be obtained from the District's Finance Office.

Frankfort Independent School District Finance Corporation

The Board of Education resolved to authorize the establishment of the Frankfort Independent School District Finance Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS Section 58.180) as an agency of the Board for financing the costs of school building facilities. The Board Members of the Frankfort Independent Board of Education also comprise the Corporation's Board of Directors.

(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Frankfort Independent School District substantially comply with the rules prescribed by the Kentucky Department of Education for local school districts.

Basis of Presentation

The basic financial statements include both government-wide statements and fund financial statements. The government-wide statements focus on the District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the usefulness of the information.

Government-wide statements provide information about the primary government (the District). The statements include a statement of net position and a statement of activities. These statements report the financial activities of the overall government, except for fiduciary activities. They also distinguish between the governmental and business-type activities of the District. Governmental activities generally are financed through taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees charged to external parties.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities and segment of its business-type activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The District does not allocate indirect expenses to programs or functions, except where allowable for certain grant programs. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including internally dedicated resources and all taxes, are reported as general revenues, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements are presented for the governmental, proprietary, and fiduciary fund categories. The emphasis of fund financial statements is on major funds, each displayed in a separate column. All remaining funds are aggregated and reported as nonmajor funds. Fiduciary funds are aggregated and reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the changes in total net position. The proprietary fund and fiduciary funds are reported using the economic resources measurement focus. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

The District has the following funds:

I. Governmental Fund Types

- (A) The General Fund is the primary operating fund of the District. It accounts for financial resources used for general types of operations. This is a budgeted fund and any unrestricted fund balances are considered as resources available for use. This is a major fund of the District.
- (B) The Special Revenue Funds account for proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to disbursements for specified purposes.
 - 1. The Special Revenue Fund includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report. This is a major fund of the District.
 - 2. The District Activity Fund is a special revenue fund used to account for funds collected at individual schools for operation costs of the school or school district that allows for more flexibility in the expenditure of those funds.
 - 3. The School Activity Fund is a special revenue fund used to account for funds collected at individual schools for activities of student groups and other types of activities requiring clearing accounts. These funds are accounted for in accordance with the *Uniform Program of Accounting for School Activity Funds*.

- (C) Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by the Proprietary Fund).
1. The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay Funds and is restricted for use in financing projects identified in the District's facility plan.
 2. The Facility Support Program of Kentucky (FSPK) Fund accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.
 3. The School Construction Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction expenditures. This is a major fund of the District.
- (D) The Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related costs; and, for the payment of interest on general obligation notes payable, as required by Kentucky Law. This is a major fund of the District.

II. Proprietary Fund (Enterprise Fund)

- (A) The School Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). This is a major fund of the District.
- (B) The Day Care Fund is used to account for day care activities. This is listed as a major fund due to the nature of the activity.

III. Fiduciary Fund Types (includes agency and trust funds)

The Trust Fund is used to account for funds to be used for scholarships. Trust funds are generally accounted for using the economic resources measurement focus and the accrual basis of accounting.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Government funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions - Revenues resulting from exchange transactions, in which each party receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year-end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal

year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as needed.

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the statement of revenues, expenses, and changes in net position as an expense with a like amount reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditure) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

Property Taxes

Property taxes collected are recorded as revenues in the fund for which they were levied. The District's ad valorem property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the District. The assessed value of property upon which the levy for the 2025 fiscal year was based was \$287,561,380.

The tax rates assessed for the year ended June 30, 2025 to finance general fund operations were \$1.0750 on real estate, \$1.0750 on tangible property, and \$0.474 on motor vehicles per \$100 valuation on tangible property.

Taxes are due on October 1 and become delinquent by February 1 following the October 1 levy date.

In-Kind

Local contributions, which include contributed services provided by individuals, private Districts and local governments, are used to match federal and state administered funding on various grants. The District also receives commodities from the USDA. The amounts of such services and commodities are recorded in the accompanying financial statements at their estimated fair market values.

Cash and Cash Equivalents

The Board considers demand deposits, money market funds, and other investments with an original maturity of 6 months or less, to be cash equivalents.

Inventories

Supplies and materials are charged to expenditures when purchased with the exception of the Proprietary Fund, which records inventory using the accrual basis of accounting. Inventories are stated at the lower of cost or market, on the first-in, first-out basis.

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary fund are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of five thousand dollars with the exception of computers, digital cameras and real property for which there is no threshold. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an assets life are not.

All reported capital assets, other than land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and improvements	25-50 years
Land improvements	20 years
Infrastructure	20 years
Technology equipment	5 years
Vehicles	5-10 years
Food service equipment	5-12 years
Other general	7-11 years

Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund receivables/payables. These amounts are eliminated in the governmental and business-type activities columns of the statements of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Budgetary Process

The District is required by state law to adopt annual budgets. Once the budget is approved, it can be amended. Amendments are presented to the Board at their regular meetings. Per Board policy, only amendments that aggregate greater than \$50,000 require Board approval. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year-end as dictated by law.

Each budget is prepared and controlled by the budget coordinator at the revenue and expenditure function/object level. All budget appropriations lapse at year-end.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the noncurrent portion of capital leases, accumulated sick leave, contractually required pension contributions, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, all payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

Fund Balance Reserves

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance-amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance-amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance-amounts constrained to specific purposes by the District itself, using its decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the District takes the action to remove or change the constraint;
- Assigned fund balance-amounts the District intends to use for a specific purpose (such as encumbrances); intent can be expressed by the District or by an official or body to which the District delegates the authority;
- Unassigned fund balance-amounts that are available for any purpose; unassigned amounts are reported only in the General Fund.

When restricted, committed, assigned and unassigned resources are available for use, it is the District's policy to use restricted, committed and assigned resources first, then unassigned resources as they are needed.

Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, those revenues are primarily charges for meals provided by the various schools. All other revenues are nonoperating. Operating expenses can be tied specifically to the production of the goods and services, such as materials and labor and direct overhead. Other expenses are nonoperating.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, designated fund balances, and disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Accumulated Unpaid Sick Leave Benefits

Under the District's policy, upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of accumulated sick leave. In addition, based on historical usage patterns, employees are more likely than not to use an additional 5% of accumulated sick leave for illness prior to retirement. This results in a total utilization rate of 35% for recognition under GASB Statement No. 101, *Compensated Absences*.

In accordance with GASB Statement No. 101, *Compensated Absences*, sick leave benefits are accrued as a liability when earned, accumulate from year to year, and are more likely than not to be used or paid. The liability includes:

- The portion of accumulated sick leave expected to result in termination payments at retirement (30%).
- The portion expected to be used prior to termination (5%).

The liability is measured using the employee's current pay rate at the financial statement date and includes applicable salary-related payments:

- Certified employees: Employer share of Medicare tax (1.45%) only, as these employees are not subject to Social Security.
- Classified employees: Employer share of both Social Security (6.2%) and Medicare (1.45%).

The entire compensated absences liability is reported in the government-wide financial statements. For governmental fund financial statements the current portion of unpaid accrued sick leave is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "accumulated sick leave payable" in the general fund. The noncurrent portion of the liability is not reported in the fund financial statements, but is reflected in the statement of net position.

The District has the option of funding up to 50% of the total amount accrued as a reservation of the General Fund balance. At June 30, 2025, the District had committed \$64,909 for sick leave payout.

Bond Issuance Costs

Debt issuance costs are expensed in the period they are incurred.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Deferred Inflows and Outflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Pension

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the OPEB plan's fiduciary net position and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Recent Accounting Pronouncements

In June 2022, the GASB issued Statement No. 101, *Compensated Absences* ("GASB 101"), which supersedes the guidance in Statement No. 16, *Accounting for Compensated Absences*, issued in 1992. GASB 101 aligns recognition and measurement guidance for all types of compensated absences under a unified model. It also requires that a liability for specific types of compensated absences not be recognized until the leave is used. Additionally, it establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. The District adopted GASB 101 in the current fiscal year. As a result of this adoption, beginning net position was decreased by \$694,628 to recognize additional compensated absences liabilities in accordance with the new standard.

In January 2024, the GASB issued Statement No. 102, *Certain Risk Disclosures* ("GASB 102"), which aims to enhance the transparency of financial reporting by requiring disclosures about risks that state and local governments face due to certain concentrations or constraints. A concentration is defined as a lack of diversity in significant inflows or outflows of resources, while a constraint is a limitation imposed by an external party or by the government's highest level of decision-making authority. Governments must disclose information about these risks if they are vulnerable to a substantial impact from them. The disclosures should include the nature of the concentration or constraint, any associated events that could cause a substantial impact, and actions taken to mitigate the risk. The requirements of GASB 102 are effective for fiscal years beginning after June 15, 2024. Adoption of this statement did not have a material impact on the financial statements.

In May 2024, the GASB issued Statement No. 103, *Financial Reporting Model Improvements* ("GASB 103") with the objective to enhance the effectiveness of the financial reporting model for decision-making and assessing government accountability. The improvements target the following established accounting and financial reporting requirements:

- Management's discussion and analysis;
- Unusual or infrequent items (previously known as extraordinary and special items);
- Presentation of the proprietary fund statement of revenues, expenses, and changes in fund net position;
- Major component unit information; and
- Budgetary comparison information.

The effective date for GASB 103 is for fiscal years beginning after June 15, 2025. Management is currently evaluating the impact of this Statement on its financial statements.

In September 2024, the GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, which enhances financial reporting transparency by requiring separate note disclosures for certain types of capital assets, including a) Lease assets under GASB Statement No. 87, b) Subscription-based information technology arrangements (SBITAs) under GASB Statement No. 96, c) Intangible right-to-use assets under GASB Statement No. 94, d) Other intangible assets not otherwise separately reported, and e) Capital assets held for sale. The provisions of GASB 104 are effective for fiscal years beginning after June 15, 2025. Management is currently evaluating the impact of this Statement on its financial statements.

(3) CASH, CASH EQUIVALENTS, AND CERTIFICATES OF DEPOSIT

Cash, Cash Equivalents, and Certificates of Deposit

The funds of the District must be deposited and invested under the terms of a contract. The depository bank places approved pledged securities for safekeeping and trust with the District’s agent bank in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank’s dollar amount of Federal Deposit Insurance Corporation (“FDIC”) insurance.

At June 30, 2025, the carrying amount of the Board's cash and cash equivalents, excluding the Trust Fund, was \$2,663,914 and the bank balances totaled \$3,100,508. Of the total bank balances, \$3,100,508 was insured by Federal Depository insurance.

The cash deposits held at financial institutions can be categorized according to three levels of risk.

These three levels of risks are as follows:

- Category 1 Deposits, which are insured or collateralized with securities, held by the District or by its agent in the District’s name.
- Category 2 Deposits, which are collateralized with securities held by the pledging financial institution’s trust department or agent in the District’s name.
- Category 3 Deposits, which are not collateralized or insured.

Based on these three levels of risk, the District’s uninsured cash deposits are classified as Category 2.

General Fund cash and cash equivalents at June 30, 2025 consisted of a money market checking account.

Due to the nature of the accounts and certain limitations imposed on the use of funds, each bank account within the following funds is considered to be restricted: SEEK Capital Outlay Fund, Facility Support Program (FSPK) Fund, Education Building Fund, Special Revenue (Grant) Funds, Bond and Interest Redemption Fund, School Food Service Funds, and School Activity Funds.

(4) CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2025, was as follows:

<u>Governmental Activities</u>	<u>June 30, 2024</u>	<u>Additions</u>	<u>Deductions</u>	<u>June 30, 2025</u>
Capital Assets, Not Depreciated:				
Land	\$ 943,378	\$ -	\$ -	\$ 943,378
Construction in progress	224,686	233,633	224,686	233,633

Capital Assets, Depreciated:

Land improvements	209,254	-	-	209,254
Buildings and improvements	20,753,141	1,858,742	-	22,611,883
Technology equipment	309,370	-	-	309,370
Vehicles	742,930	-	-	742,930
General	384,862	23,927	10,867	397,922
Totals at historical cost	<u>23,567,621</u>	<u>2,116,302</u>	<u>235,553</u>	<u>25,448,370</u>

Less: accumulated depreciation -

Land improvements	(209,254)	-	-	(209,254)
Buildings and improvements	(9,519,936)	(761,273)	-	(10,281,209)
Technology equipment	(133,102)	(46,147)	-	(179,249)
Vehicles	(518,545)	(44,809)	-	(563,354)
General	(124,200)	(28,674)	(10,867)	(142,007)
Total accumulated depreciation	<u>(10,505,037)</u>	<u>(880,903)</u>	<u>(10,867)</u>	<u>(11,375,073)</u>

Governmental Activities

Capital Assets - Net	<u>\$ 13,062,584</u>	<u>\$ 1,235,399</u>	<u>\$ 224,686</u>	<u>\$ 14,073,297</u>
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Business - Type Activities**Capital Assets, Depreciated:**

Food service equipment	\$ 508,263	\$ 20,165	\$ 24,898	\$ 503,530
Technology equipment	-	7,426	-	7,426
Totals at historical cost	<u>508,263</u>	<u>27,591</u>	<u>24,898</u>	<u>510,956</u>

Less: accumulated depreciation

Food service and equipment	(399,997)	(27,983)	(24,898)	(403,082)
Technology equipment	-	(1,361)	-	(1,361)
Total accumulated depreciation	<u>(399,997)</u>	<u>(29,344)</u>	<u>(24,898)</u>	<u>(404,443)</u>

Business-Type Activities

Capital Assets - Net	<u>\$ 108,266</u>	<u>\$ (1,753)</u>	<u>\$ -</u>	<u>\$ 106,513</u>
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Depreciation expense was allocated to governmental functions as follows:

Instruction	\$ 756,446
District administration	8,500
Student support services	1,140
Plant operation & maintenance	78,350
Student transportation	36,467
	<u>\$ 880,903</u>

(5) LONG-TERM OBLIGATIONS

A summary of activity in bond obligations and other long-term obligations is as follows:

<u>Description</u>	<u>Balance at June 30, 2024</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance at June 30, 2025</u>	<u>Due Within One Year</u>
General obligation bonds - \$14,860,000 originally issued with interest rates ranging from 0.000% to 4.000%	\$ 10,715,000	\$ -	\$ 735,000	\$ 9,980,000	\$ 755,000
KISTA with interest rates ranging from 1.25% to 3.00%	214,745	-	35,017	179,728	34,146
Accrued Interest Payable	11,833	17,900	11,833	17,900	17,900

Net Pension Liability – CERS	3,213,772	-	498,657	2,751,115	-
Net OPEB Liability - KTRS	1,683,000	-	80,000	1,603,000	-
Net OPEB Liability (Asset) - CERS	(69,151)	-	10,501	(79,652)	-
Accumulated unpaid sick leave benefits	776,032	-	61,138	714,894	77,603
Plus: Premium on bonds	62,382	-	3,899	58,483	-
	<u>\$ 16,607,613</u>	<u>\$ 17,900</u>	<u>\$ 1,436,045</u>	<u>\$ 15,189,468</u>	<u>\$ 884,649</u>

Bonds

The amounts shown in the accompanying financial statements as debt obligations represents the Board's future obligations to make lease payments relating to the bonds issued by the Frankfort Independent School District Finance Corporation ("FISDFC"), in the original amount of \$14,860,000.

The General Fund, Facilities Support Program (FSPK) Fund and the SEEK Capital Outlay Fund are obligated to make lease payments. The lease agreements provide among other things, (1) for rentals sufficient to satisfy debt service requirements on bonds issued by the FISDFC to construct school facilities and (2) the Board with the option to purchase the properties under leases at any time by retiring the bonds then outstanding. The proceeds from certain refunding issues have been placed in escrow accounts to be used to service the related debt.

The original amount of present outstanding issues, the issue dates, and interest rates are summarized below:

<u>Issue Date</u>	<u>Original Amount</u>	<u>Interest Rates</u>
May 1, 2014	\$ 1,910,000	1.200-3.375%
May 14, 2014	1,235,000	1.200-3.375%
September 11, 2014	2,275,000	1.000-4.000%
December 29, 2016	3,000,000	0.000%
July 29, 2020	845,000	2.000-3.000%
August 28, 2020	5,595,000	2.000-3.000%
	<u>\$ 14,860,000</u>	

Bondholders are protected against default by a mechanism whereby the Commonwealth of Kentucky would withhold state SEEK payments and remit required debt service payments directly to the debt service paying agent.

The bonds may be called prior to maturity at dates and redemption premiums specified in each issue.

Bond discounts or premium are amortized over the life of the respective debt.

In connection with the bond issues the Board entered into a participation agreement with the Kentucky School Facilities Construction Commission, whereby the Commission has agreed to provide amounts on an annual basis (reflected in the following table) toward the payment of principal and interest requirements on the bonds. The agreement is in effect for a period of two years. The obligation of the Commission to make said payments shall automatically renew every two years, unless the Commission provides the Board notice of its intention not to participate within sixty days prior to the expiration of the two year period.

Assuming no issues are called prior to scheduled maturity and that the Kentucky School Facilities Construction Commission continues to renew its agreement, the minimum obligations at June 30, 2025 for debt service (principal and interest) are as follows:

Year	Kentucky School Facility Construction Commission		Frankfort Independent School District		Total
	Principal	Interest	Principal	Interest	
2026	\$ 186,706	\$ 48,600	\$ 568,294	\$ 141,846	\$ 945,446
2027	173,329	43,414	581,671	128,882	927,296
2028	130,877	38,745	594,123	119,447	883,192
2029	134,974	34,647	595,026	112,417	877,064
2030	139,355	30,266	605,645	105,529	880,795
2031-2035	655,834	83,269	2,674,166	429,545	3,842,814
2036-2040	284,393	18,699	2,655,607	174,662	3,133,361
	<u>\$ 1,705,468</u>	<u>\$ 297,640</u>	<u>\$ 8,274,532</u>	<u>\$ 1,212,328</u>	<u>\$ 11,489,968</u>

Future minimum debt service on notes payable to KISTA by the District, at June 30, 2025, is as follows:

June 30,	District's Portion		Total
	Principal	Interest	
2026	\$ 34,146	\$ 4,121	\$ 38,267
2027	34,884	3,352	38,236
2028	25,934	2,564	28,498
2029	26,569	2,005	28,574
2030	24,639	1,431	26,070
2031-2032	33,556	1,196	34,752
	<u>\$ 179,728</u>	<u>\$ 14,669</u>	<u>\$ 194,397</u>

Net Pension Liability

Net pension liability - CERS is \$2,297,151 and \$453,964 for governmental activities and business-type activities, respectively, at June 30, 2025. See Note (6) for more detailed information.

Net OPEB Liability (Asset)

Net OPEB liability - KTRS is \$1,603,000 and \$-0- for governmental activities and business-type activities, respectively, at June 30, 2025. See Note (7) for more detailed information.

Net OPEB asset - CERS is \$(66,508) and \$(13,144) for governmental activities and business-type activities, respectively, at June 30, 2025. See Note (7) for more detailed information.

(6) RETIREMENT PLANS

Kentucky Teachers Retirement System

Plan description: Teaching-certified employees of the Kentucky School District are provided pensions through the Teachers' Retirement System of the State of Kentucky (KTRS), a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. KTRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). KTRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. KTRS issues a publicly available financial report that can be obtained at http://www.ktrs.ky.gov/05_publications/index.htm.

Benefits provided: For members who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, members become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, members must either:

- 1) Attain age fifty-five (55) and complete five (5) years of Kentucky service, or

2) Complete twenty-seven (27) years of Kentucky service.

Non-university members receive monthly payments equal to 2% (service prior to July 1, 1983) and 2.5% (service after July 1, 1983) of their final average salaries for each year of credited service. Non-university members who became members on or after July 1, 2002, will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service is less than 10 years. New members after July 1, 2002, who retire with 10 or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first 10 years. In addition, non-university members who retire July 1, 2004, and later with more than 30 years of service will have a multiplier for all years over 30 of 3%.

The final average salary is the member's five highest annual salaries except members at least age 55 with 27 or more years of service may use their three highest annual salaries. For all members, the annual allowance is reduced by 5% per year from the earlier of age 60 or the date the member would have completed 27 years of service. The minimum annual service allowance for all members is \$440 multiplied by credited service.

For Members On or After July 1, 2008, and Before Jan. 1, 2022: Members become vested when they complete five years of credited service. To qualify for monthly retirement benefits, payable for life, members must either:

- 1.) Attain age 60 and complete five years of Kentucky service, or
- 2.) Complete 27 years of Kentucky service, or
- 3.) Attain age 55 and complete 10 years of Kentucky service.

The annual retirement allowance for non-university members is equal to: (a) 1.7% of final average salary for each year of credited service if their service is 10 years or less; (b) 2% of final average salary for each year of credited service if their service is greater than 10 years but no more than 20 years; (c) 2.3% of final average salary for each year of credited service if their service is greater than 20 years but no more than 26 years; (d) 2.5% of final average salary for each year of credited service if their service is greater than 26 years but no more than 30 years; (e) 3% of final average salary for years of credited service greater than 30 years.

The final average salary is the member's five highest annual salaries except members at least age 55 with 27 or more years of service may use their three highest annual salaries. For all members, the annual allowance is reduced by 6% per year from the earlier of age 60 or the date the member would have completed 27 years of service.

For Members On or After Jan. 1, 2022: To qualify for monthly retirement benefits, payable for life, members must either:

- 1.) Attain age 57 and complete 10 years of Kentucky service, or
- 2.) Attain age 65 and complete five years of Kentucky service.

Foundational Benefit - The annual foundational benefit for members is equal to service times a multiplier times final average salary. The final average salary is the member's five highest annual salaries. The annual foundational benefit is reduced by 6% per year from the earlier of age 60 or the date the member would have completed 30 years of service.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

Contributions: Contribution rates are established by Kentucky Revised Statutes (KRS). For members who began participating before Jan. 1, 2022, non-university members are required to contribute 12.855% of their salaries to the system; university members are required to contribute 10.4% of their salaries. KRS 161.565 allows each university to reduce the contribution of its members by 2.215%; therefore, university members contribute 8.185% of their salary to TRS. For members employed by local school districts, the state (as a non-employer contributing entity) contributes 13.105% of salary for those who joined before July 1, 2008, and 14.105% for those who joined on or after July 1, 2008, and before Jan. 1, 2022. Other participating employers

are required to contribute the percentage contributed by members plus an additional 3.25% of members' gross salaries.

For members who began participating on or after Jan. 1, 2022, non-university members contribute 14.75% and university members contribute 9.775% of their salaries to the system. Employers of non-university members, including the state (as a non- employer contributing entity), contribute 10.75% of salary. University employers contribute 9.775% of member's salary to the system.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to KTRS

At June 30, 2025, the District did not report a liability for its proportionate share of the net pension liability because the Commonwealth of Kentucky provides the pension support directly to KTRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ -
Commonwealth's proportionate share of the Net pension liability associated with the District	<u>23,171,641</u>
	<u>\$ 23,171,641</u>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2023. An expected total pension liability as of June 30, 2024 was determined using standard roll-forward techniques. The District's proportion of the net pension liability was based on the actual liability of the employees and former employees relative to the total liability of the Commonwealth as determined by the actuary. At June 30, 2024, the District's proportion was 0.1409%.

For the year ended June 30, 2025, the District recognized pension expense of \$2,833,502 and revenue of \$2,833,502 for support provided by the State.

Actuarial Methods and Assumptions: The total pension liability was determined by applying procedures to the actuarial valuation as of June 30, 2023. The financial reporting actuarial valuation as of June 30, 2024, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry Age Normal
Single Equivalent Interest Rate	7.10%
Municipal Bond Index Rate	3.94%
Inflation	2.5%
Salary Increase	3.0-7.5%, including inflation
Investment Rate of Return	7.1%, net of pension plan investment expense, including inflation
Post-retirement Benefit Increases	1.50% annually

Changes of Assumptions: In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and salary increase were adjusted to more closely reflect actual experience. The expectation of mortality was changed to the Pub2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs, and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees, and actives. The assumed long-term investment rate of return was changed from 7.5% to 7.1% and the price inflation assumption was lowered from 3% to 2.5%.

Mortality rates were based on the Pub-2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees and active members.

The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by KTRS’s investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Large Cap U.S. Equity	35.4%	5.0%
Small Cap U.S. Equity	2.6%	5.5%
Developed International Equity	15.7%	5.5%
Emerging Markets Equity	5.3%	6.1%
Fixed Income	15.0%	1.9%
High Yield Bonds	2.0%	3.8%
Other Additional Categories	8.0%	3.6%
Real Estate	7.0%	3.2%
Private Equity	7.0%	8.0%
Cash	2.0%	1.6%
Total	100.0%	

Discount Rate: The discount rate used to measure the total pension liability as of the measurement date was 7.1%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made in full at the current contribution rates and the employer contributions will be made at actuarially determined contribution (ADC) rates for all future fiscal years. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following table presents the net pension liability of the Commonwealth associated with the District, calculated using the discount rate of 7.10%, as well as what the Commonwealth’s net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

	<u>1% Decrease (6.10%)</u>	<u>Current discount rate (7.10%)</u>	<u>1% Increase (8.10%)</u>
Commonwealth’s proportionate share of the Net Pension liability associated with the District	\$ 30,187,000	\$ 23,171,641	\$ 17,318,000

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued KTRS financial report which is publicly available at <http://www.ktrs.ky.gov/>.

County Employees Retirement System

Plan description: Substantially all full-time classified employees of the District participate in the County Employees Retirement System ("CERS"). CERS is a cost-sharing, multiple-employer, defined benefit pension plan administered by the Kentucky General Assembly. The plan covers substantially all regular full-time members employed in non-hazardous duty positions of each county and school board, and any additional eligible local agencies electing to participate in the plan. The plan provides for retirement, disability and death benefits to plan members.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

Benefits provided: Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the plan documents.

Contributions: Funding for CERS is provided by members, who contribute 5.00% (6.00% for employees hired after September 1, 2008) of their salary through payroll deductions, and by employers of members. For the year ending June 30, 2025, employers were required to contribute 19.71% (19.71% pension, 0.00% insurance) of the member's salary. During the year ending June 30, 2025, the District contributed \$349,745 to the CERS pension plan. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS

At June 30, 2025, the District reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2023. An expected total pension liability as of June 30, 2024 was determined using standard roll-forward techniques. The District's proportion of the net pension liability was based on contributions to CERS during the fiscal year ended June 30, 2024. At June 30, 2024, the District's proportion was 0.046002%.

For the year ended June 30, 2025, the District recognized pension expense of approximately \$145,000. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 133,159	\$ -
Changes of assumptions	-	124,296
Net difference between projected and actual earnings on investments	-	176,882
Changes in proportion and differences between District contributions and proportionate share of contributions	-	232,349
District contributions subsequent to the measurement date	349,745	-
	<u>\$ 482,904</u>	<u>\$ 533,527</u>

The \$349,745 reported as deferred outflows of resources resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in pension expense as follows:

<u>Year</u>	
2026	\$ (273,925)
2027	(19,028)
2028	(67,995)
2029	(39,420)
	<u>\$ (400,368)</u>

Actuarial Methods and Assumptions: The total pension liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2023. The financial reporting actuarial valuation as of June 30, 2024, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry Age Normal
Payroll growth	2.00%
Inflation	2.50%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.50%, net of pension plan investment expense, including inflation

The mortality table used for active members was a Pub-2010 General Mortality table, for the Nonhazardous System, and the Pub-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Equity		
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income		
Core Fixed Income	10.00%	2.85%
Specialty Credit	10.00%	3.82%
Cash	0.00%	1.70%

Inflation Protected		
Real Estate	7.00%	4.90%
Real Return	<u>13.00%</u>	5.35%
Total	<u><u>100.00%</u></u>	4.69%

Discount Rate: The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.50%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.50%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate:

	<u>1% Decrease (5.50%)</u>	<u>Current discount rate (6.50%)</u>	<u>1% Increase (7.50%)</u>
District's proportionate share of the net pension liability	\$ 3,546,636	\$ 2,751,115	\$ 2,091,041

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

Payables to the pension plan: At June 30, 2025, there was a total payable to CERS of \$45,995, which includes pension and OPEB contributions.

(7) OTHER POSTEMPLOYMENT BENEFIT (“OPEB”) PLANS

Kentucky Teachers Retirement System OPEB Plans

Teaching-certified employees of the District are provided OPEBs through the Teachers’ Retirement System of the State of Kentucky (TRS)—a cost-sharing multiple-employer defined benefit OPEB plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth’s financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/financial-reports-information>.

The state reports a liability, deferred outflows of resources and deferred inflows of resources, and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans. The following information is about the TRS plans:

Medical Insurance Plan

Plan description - In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

Benefits provided - To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member’s supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

Contributions – In order to fund the post-retirement healthcare benefit, seven and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three and three quarters percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The state contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan. During the year ending June 30, 2025, the District contributed \$156,420 to the medical insurance plan.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to KTRS Medical Insurance Plan

At June 30, 2025, the District reported a liability of \$1,603,000 for its proportionate share of the collective net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2024. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2023. An expected total OPEB liability as of June 30, 2024 was determined using standard roll-forward techniques. The total OPEB liability used to calculate the collective net OPEB liability was based on a projection of the District’s long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2024, the District’s proportion was 0.135989%.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District’s proportionate share of the net OPEB liability	\$ 1,603,000
Commonwealth’s proportionate share of the Net OPEB liability associated with the District	<u>1,428,000</u>
	<u>\$ 3,031,000</u>

For the year ended June 30, 2025, the District recognized OPEB expense of (\$30,000) and revenue of \$133,044 for support provided by the State. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 481,000
Changes of assumptions	408,000	-
Net difference between projected and actual earnings on investments	-	51,000
Changes in proportion and differences between District contributions and proportionate share of contributions	556,000	636,000

District contributions subsequent to
the measurement date

	<u>156,420</u>	<u>-</u>
	<u>\$ 1,120,420</u>	<u>\$ 1,168,000</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$156,420 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

<u>Year</u>	
2026	\$ (113,000)
2027	(12,000)
2028	(14,000)
2029	(37,000)
2030	(41,000)
Thereafter	<u>13,000</u>
	<u>\$ (204,000)</u>

Actuarial methods and assumptions – The total OPEB liability was determined by applying procedures to the actuarial valuation as of June 30, 2023. The financial reporting actuarial valuation as of June 30, 2024, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.00 - 7.50%, including inflation
Inflation rate	2.50%
Real Wage Growth	0.25%
Wage Inflation	2.75%
Healthcare cost trend rates	
All ages	6.50% for FY 2024 decreasing to an ultimate rate of 4.50% by FY 2031
Medicare Part B Premiums	5.92% for FY 2024 with an ultimate rate of 4.50% by 2035
Municipal Bond Index Rate	3.66%
Discount Rate	7.10%
Single Equivalent Interest Rate	7.10%, net of OPEB plan investment expense, including inflation.

Mortality rates were based on the Pub-2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each of the groups; service, retirees, contingent annuitants, disabled retirees, and active members.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation, and rates of plan election used in the June 30, 2021 valuation were based on the results of the most recent actuarial experience studies for the System, which covered the five-year period ending June 30, 2020, adopted by the Board on September 20, 2021.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends) used in the June 30, 2023 valuation of the Health Trust were based on a review of recent plan experience done concurrently with the June 30, 2023 valuation. The health care cost trend assumption was updated for the June 30, 2023 valuation and was shown as an assumption change in the TOL roll forward, while the change in initial per capita claims costs were included with experience in the TOL roll forward.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS’s investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Large Cap U.S. Equity	35.4%	5.0%
Small Cap U.S. Equity	2.6%	5.5%
Developed International Equity	15.0%	5.5%
Emerging Markets Equity	5.0%	6.1%
Fixed Income	9.0%	1.9%
High Yield Bonds	8.0%	3.8%
Other Additional Categories	9.0%	3.7%
Real Estate	6.5%	3.2%
Private Equity	8.5%	8.0%
Cash	1.0%	1.6%
Total	100.0%	

Discount rate - The discount rate used to measure the TOL as of the Measurement Date was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection’s basis was an actuarial valuation performed as of June 30, 2023. In addition to the actuarial methods and assumptions of the June 30, 2023 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the Valuation Date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%.
- The pre-65 retiree health care costs for members retired on or after July 1, 2010 were assumed to be paid by either the State or the retirees themselves.
- As administrative expenses, other than the administrative fee of \$8.00 PMPM paid to KEHP by TRS, were assumed to be paid in all years by the employer as they come due, they were not considered.
- Cash flows occur mid-year.
- Future contributions to the Health Trust were based upon the contribution rates defined in statute and the projected payroll of active employees. Per KRS 161.540(1)(c).3 and 161.550(5), when the Health Trust achieves a sufficient prefunded status, as determined by the retirement system's actuary, the following Health Trust statutory contributions are to be decreased, suspended, or eliminated:
 - Employee contributions
 - School District/University Contributions
 - State Contributions for KEHP premium subsidies payable to retirees who retire after June 30, 2010

To reflect these adjustments, open group projections were used and assumed an equal, pro rata reduction to the current statutory amounts in the years if/when the Health Trust is projected to achieve a Funded Ratio of 100% or more. Here, the current statutory amounts are adjusted to achieve total contributions equal to the Actuarially Determined Contribution (ADC), as determined by the prior year's valuation and in accordance with the Health Trust’s funding policy. As the specific methodology to be used for the

adjustments has yet to be determined, there may be differences between the projected results and future experience. This may also include any changes to retiree contributions for KEHP coverage pursuant to KRS 161.675(4)(b).

- In developing the adjustments to the statutory contributions in future years, the following was assumed:
 - Liabilities and cash flows are net of expected retiree contributions and any implicit subsidies attributable to coverage while participating in KEHP.
 - For the purposes of developing estimates for new entrants, active headcounts were assumed to remain flat for all future years.

The following table presents the District’s proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 7.10%, as well as what the District’s proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

	<u>1% Decrease (6.10%)</u>	<u>Current discount rate (7.10%)</u>	<u>1% Increase (8.10%)</u>
District's proportionate share of the net OPEB liability	\$ 2,130,000	\$ 1,603,000	\$ 1,167,000

Sensitivity of the District’s proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates – The following presents the District’s proportionate share of the collective net OPEB liability, as well as what the District’s proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current trend rate</u>	<u>1% Increase</u>
District's proportionate share of the net OPEB liability	\$ 1,083,000	\$ 1,603,000	\$ 2,249,000

OPEB plan fiduciary net position - Detailed information about the OPEB plan’s fiduciary net position is available in the separately issued TRS financial report.

Life Insurance Plan

Plan description - Life Insurance Plan - TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

Benefits provided - TRS provides a life insurance benefit of five thousand dollars payable for members who retire based on service or disability. TRS provides a life insurance benefit of two thousand dollars payable for its active contributing members. The life insurance benefit is payable upon the death of the member to the member’s estate or to a party designated by the member.

Contributions - in order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to KTRS Life Insurance Plan

At June 30, 2025, the District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$ -
Commonwealth's proportionate share of the Net OPEB liability associated with the District	33,000
	<u>\$ 33,000</u>

The net OPEB liability was measured as of June 30, 2024, and the total pension liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2023. An expected total OPEB liability as of June 30, 2024 was determined using standard roll-forward techniques. The District's proportion of the net OPEB liability was based on the actual liability of the employees and former employees relative to the total liability of the Commonwealth as determined by the actuary. At June 30, 2024, the District's proportion was 0.132919%.

For the year ended June 30, 2025, the District recognized OPEB expense of \$-0- and revenue of \$3,982 for support provided by the State.

Actuarial methods and assumptions - The total OPEB liability was determined by applying procedures to the actuarial valuation as of June 30, 2023. The financial reporting actuarial valuation as of June 30, 2024, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.00 - 7.50%, including inflation
Inflation rate	2.50%
Real Wage Growth	0.25%
Wage Inflation	2.75%
Municipal Bond Index Rate	3.94%
Discount Rate	7.10%
Single Equivalent Interest Rate	7.10%, net of OPEB plan investment expense, including inflation.

Mortality rates were based on the Pub-2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs and adjustments for each of the groups: service, retirees, contingent annuitants, disabled retirees and active members. The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation and rates of plan election used in the June 30, 2023, valuation were based on the results of the most recent actuarial experience study for the system, which covered the five-year period ending June 30, 2020, adopted by the board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by the Board of Governors of the Federal Reserve System.

The long-term expected rate of return on OPEB investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are

combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS’s investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Equity	40.0%	5.2%
Developed International Equity	15.0%	5.5%
Emerging Markets Equity	5.0%	6.1%
Fixed Income	21.0%	1.9%
Other Additional Categories	5.0%	4.0%
Real Estate	7.0%	3.2%
Private Equity	5.0%	8.0%
Cash	2.0%	1.6%
Total	<u>100.0%</u>	

Discount rate - The discount rate used to measure the total OPEB liability as of the measurement date was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB Statement No. 75. The projection’s basis was an actuarial valuation performed as of June 30, 2023. In addition to the actuarial methods and assumptions of the June 30, 2023, actuarial valuation, the following actuarial methods and assumptions were used in the projection of the life insurance cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%.
- The employer will contribute the actuarially determined contribution (ADC) in accordance with the Life Insurance Trust’s funding policy determined by a valuation performed on a date two years prior to the beginning of the fiscal year in which the ADC applies.
- As administrative expenses were assumed to be paid in all years by the employer as they come due, they were not considered.
- Active employees do not contribute to the plan.
- Cash flows occur midyear.

Based on these assumptions, the Life Insurance Trust’s fiduciary net position was not projected to be depleted.

The following table presents the District’s proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 7.10%, as well as what the District’s proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

	<u>1% Decrease (6.10%)</u>	<u>Current discount rate (7.10%)</u>	<u>1% Increase (8.10%)</u>
Commonwealth’s proportionate share of the net OPEB liability associated with the District	\$ 56,000	\$ 33,000	\$ 14,000

OPEB plan fiduciary net position - Detailed information about the OPEB plan’s fiduciary net position is available in the separately issued TRS financial report.

County Employees Retirement System Insurance Fund

Plan description: The County Employees Retirement System (“CERS”) Insurance Fund was established to provide post-employment healthcare benefits to eligible members and dependents. The CERS Insurance Fund is a cost-sharing, multiple employer defined benefit plan administered by the Kentucky Retirement Systems' (KRS) board of trustees.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. The report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

Benefits provided: CERS health insurance benefits are subject to various participation dates to determine eligibility and health insurance contribution rates. For employees who initiated participation in the CERS system prior to July 1, 2003, KRS pays a percentage of the monthly contribution rate for insurance coverage based on the retired member’s years of service and type of service. Non-hazardous members receive a contribution subsidy for only the member’s health insurance premium.

Percentage of contribution ranges from 0% for less than 4 years of service to 100% for 20 years or more of service. For members who initiated participation in the CERS system after July 1, 2003 until August 31, 2008, members must have 120 months of service in a state-administered retirement system to qualify for participation in the KRS health plans. Members who began participating with KRS on or after September 1, 2008, must have 180 months of service upon retirement to participate in the KRS health plans. Non-hazardous retirees receive \$10 toward the monthly premium for each full year of service.

Contributions: CERS allocates a portion of the employer contributions to the health insurance benefit plans. For the year ending June 30, 2025, CERS allocated 0.00% of the 19.71% actuarially required contribution rate paid by employers for funding the healthcare benefit. In addition, 1.00% of the contributions by employees hired after September 1, 2008 are allocated to the health insurance plan. During the year ending June 30, 2025, the District contributed \$-0- to the CERS Insurance Fund. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

Implicit Subsidy: The fully-insured premiums KRS pays for the Kentucky Employees’ Health Plan are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. This implicit subsidy is included in the calculation of the total OPEB liability (asset).

OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS Insurance Fund

At June 30, 2025, the District reported a liability (asset) for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of June 30, 2024. The total OPEB liability (asset) used to calculate the net OPEB liability (asset) was based on an actuarial valuation as of June 30, 2023. An expected total pension liability (asset) as of June 30, 2024 was determined using standard roll-forward techniques. The District's proportion of the net OPEB liability (asset) was based on contributions to CERS during the fiscal year ended June 30, 2024. At June 30, 2024, the District's proportion was 0.046047%.

For the year ended June 30, 2025, the District recognized OPEB expense of approximately \$(207,000), including an implicit subsidy of \$21,662. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 44,190	\$ 626,706
Changes of assumptions	72,174	56,203
Net difference between projected and actual earnings on investments	-	72,688
Changes in proportion and differences between District contributions and proportionate share of contributions	53,161	94,349
District contributions subsequent to the measurement date	-	-
	<u>\$ 169,525</u>	<u>\$ 849,946</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$-0- resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability (asset) in the year ended June 30, 2026.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB are amortized over the average service life of all members. These will be recognized in OPEB expense as follows:

<u>Year</u>	
2026	\$ (262,252)
2027	(201,817)
2028	(199,827)
2029	(16,525)
	<u>\$ (680,421)</u>

Actuarial Methods and Assumptions - The total OPEB liability (asset) in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Experience Study	July 1, 2013 - June 30, 2018
Actuarial Cost Method	Entry Age Normal
Payroll Growth Rate	2.00%
Inflation	2.50%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.50%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 7.10% at January 1, 2026 and gradually decreasing to an ultimate trend rate of 4.25% over a period of 14 years.
Post-65	Initial trend starting at 8.00% at January 1, 2026 and gradually decreasing to an ultimate trend rate of 4.25% over a period of 9 years.
Mortality	
Pre-retirement	PUB-2010 General Mortality table, for the Non-Hazardous Systems, and the PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

Post-retirement (non-disabled)	System-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.
Post-retirement (disabled)	PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year 2010

Assumption Changes - The discount rate used to calculate the total OPEB liability (asset) increased from 5.93% to 5.99% for the nonhazardous plan. The assumed increase in future health care costs, or trend assumption, was reviewed during the June 30, 2023, valuation process and was updated to better reflect the plan's anticipated long-term healthcare cost increases. In general, the updated assumption is assuming higher future increases in pre-Medicare healthcare costs.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Equity		
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income		
Core Fixed Income	10.00%	2.85%
Specialty Credit	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected		
Real Estate	7.00%	4.90%
Real Return	<u>13.00%</u>	5.35%
Total	<u>100.00%</u>	4.69%

Discount rate - The discount rate used to measure the total OPEB liability (asset) was 5.99%. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.50%, and a municipal bond rate of 3.97%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2023. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, each plan's fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy was not included in the calculation of the plan's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the plans trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The following table presents the District's proportionate share of the collective net OPEB liability (asset) of the System, calculated using the discount rate of 5.99%, as well as what the District's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.99%) or 1-percentage-point higher (6.99%) than the current rate:

	1% Decrease <u>(4.99%)</u>	Current discount rate <u>(5.99%)</u>	1% Increase <u>(6.99%)</u>
District's proportionate share of the net OPEB liability (asset)	\$ 107,699	\$ (79,652)	\$ (237,177)

Sensitivity of the District's proportionate share of the collective net OPEB liability (asset) to changes in the healthcare cost trend rates - The following presents the District's proportionate share of the collective net OPEB liability (asset), as well as what the District's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease <u></u>	Current trend rate <u></u>	1% Increase <u></u>
District's proportionate share of the net OPEB liability (asset)	\$ (191,633)	\$ (79,652)	\$ 50,798

OPEB plan fiduciary net position: Detailed information about the OPEB plan's fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

Payables to the OPEB plan: At June 30, 2025, there was a total payable to CERS of \$45,995, which includes pension and OPEB contributions.

(8) COMMITMENTS AND CONTINGENCIES

The District receives funding from Federal, state and local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if based on the grantor's review the funds are considered not to have been used for the intended purpose, the grantors may request a refund of monies advanced, or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue their programs.

The District has outstanding construction commitments of approximately \$183,367 at June 30, 2025 for Phase II of the High School.

The District is subject to certain legal proceedings arising from normal business activities. Administrative officials believe that these actions are without merit or that the ultimate liability, if any, resulting from them will not materially affect the accompanying financial statements.

(9) RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To obtain insurance for workers' compensation, errors and omissions, and general liability coverage, the District carries their insurance with Kentucky Employers' Mutual Insurance (KEMI), which is located in Lexington, Kentucky. KEMI is a mutual insurance company regulated by the Kentucky Department of Insurance. The District pays annual premiums for their coverage. The premium for workers' compensation is based on a formula. The District is assigned a classification code for their industry and each classification code has a corresponding rate. Multiplying the rate times the estimated payroll for operations then dividing by 100 will give the base premium. In some cases, modifiers may also be added, based on eligibility, which may increase or decrease the premium. In other cases, additional coverages may be requested that increase the premium.

The District purchases unemployment insurance through the Kentucky School Boards Association's (KSBA) Unemployment Program; however, the District remains responsible for its own unemployment experience and contributions to the KSBA fund are based on the District's claims. In addition, the District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the District at risk for a substantial loss (contingency).

(11) ON-BEHALF PAYMENTS

For the year ended June 30, 2025, total payments of \$3,321,349 were made by the Commonwealth of Kentucky on behalf of the District for life insurance, health insurance, and KTRS matching and administrative fees, and SFCC debt service. These payments were recognized as on-behalf payments and are recorded in the appropriate revenue and expense accounts on the Statement of Activities and the Government Funds Statement of Revenue, Expenditures, and Changes in Fund Balances.

On-behalf payments as June 30, 2025 consisted of the following:

<u>Plan/Description</u>	<u>Amount</u>
Kentucky Teachers Retirement System - GASB 68	\$ 1,506,083
Kentucky Teachers Retirement System - GASB 75	137,026
Health Insurance	1,409,668
Life Insurance	1,616
Administrative Fee	12,916
HRA/Dental/Vision	36,138
Federal Reimbursement	(96,817)
Technology	34,760
Debt Service	279,959
Total On-Behalf	<u>\$ 3,321,349</u>

(12) INTERFUND TRANSACTIONS

Interfund Receivable and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Interfund receivables and payables between funds are eliminated in the Statement of Net Position. The composition of interfund balances as of June 30, 2025 is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Special Revenue Fund	\$ 51,450
General Fund	Construction Fund	194,437

Interfund Transfers

The following interfund transfers were made during the year:

<u>Type</u>	<u>From Fund</u>	<u>To Fund</u>	<u>Purpose</u>	<u>Amount</u>
Operating	General	Special Revenue	Technology Match	\$ 16,968
Operating	Special Revenue	General	Fund 2 Clean Up	30,326
Debt Service	Building	Debt Service	Debt Service	746,298
Operating	General	Construction	Return of expenses	869
Construction	Capital Outlay	Construction	Construction Transfer	166,886
Construction	Building	Construction	Construction Transfer	706,737
Indirect Costs	Food Service	General Fund	Indirect Costs	62,388
Indirect Costs	Day Care	General Fund	Indirect Costs	20,118

Intrafund Transfers

The following intrafund transfers were made during the year:

<u>Type</u>	<u>From Fund</u>	<u>To Fund</u>	<u>Purpose</u>	<u>Amount</u>
Construction	Construction	Construction	Project Transfer	668,838

(13) FUND DEFICIT

As of June 30, 2025, the Construction Fund had a negative fund balance of \$194,437. This deficit resulted from some costs occurring prior to June 30, 2025 and the funds not being available until after June 30, 2025. The funds will be paid back to the General Fund from funds the District anticipates receiving after June 30, 2025.

(14) RESTATEMENT OF BEGINNING NET POSITION

The beginning net position of the governmental activities has been restated as follows:

During the fiscal year, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. The adoption of this new accounting principle required a change in the method of recognizing liabilities for compensated absences. As a result, the beginning net position was decreased by \$694,628.

The cumulative effect of these adjustments is as follows:

	Governmental Activities
Beginning Net Position, as previously reported	\$ 291,602
Implementation of GASB 101	<u>(694,628)</u>
Beginning Net Position, as restated	<u>\$ (403,026)</u>

REQUIRED SUPPLEMENTARY INFORMATION

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S PROPORTIONATE
SHARE OF THE NET PENSION LIABILITY
FOR THE YEAR ENDED JUNE 30, 2025**

	Reporting Fiscal Year (Measurement Date) 2025 (2024)	Reporting Fiscal Year (Measurement Date) 2024 (2023)	Reporting Fiscal Year (Measurement Date) 2023 (2022)	Reporting Fiscal Year (Measurement Date) 2022 (2021)	Reporting Fiscal Year (Measurement Date) 2021 (2020)	Reporting Fiscal Year (Measurement Date) 2020 (2019)	Reporting Fiscal Year (Measurement Date) 2019 (2018)	Reporting Fiscal Year (Measurement Date) 2018 (2017)	Reporting Fiscal Year (Measurement Date) 2017 (2016)	Reporting Fiscal Year (Measurement Date) 2016 (2015)
COUNTY EMPLOYEES RETIREMENT SYSTEM:										
District's proportion of the net pension liability	0.046002%	0.050086%	0.052396%	0.045070%	0.046465%	0.048839%	0.050612%	0.055550%	0.046854%	0.055221%
District's proportionate share of the net pension liability	\$ 2,751,115	\$ 3,213,772	\$ 3,787,713	\$ 2,873,566	\$ 3,563,827	\$ 3,434,869	\$ 3,082,425	\$ 3,251,512	\$ 2,306,917	\$ 2,374,243
District's covered payroll	\$ 1,635,728	\$ 1,655,090	\$ 1,716,977	\$ 1,437,249	\$ 1,487,637	\$ 1,608,212	\$ 1,254,406	\$ 1,352,502	\$ 1,598,430	\$ 1,110,063
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	168.189%	194.175%	220.604%	199.935%	239.563%	213.583%	245.728%	240.407%	144.324%	213.884%
Plan fiduciary net position as a percentage of the total pension liability	61.610%	57.480%	52.420%	57.330%	47.810%	50.450%	53.540%	53.300%	55.500%	59.970%
KENTUCKY TEACHER'S RETIREMENT SYSTEM:										
District's proportion of the net pension liability	0.1409%	0.1327%	0.1282%	0.1207%	0.1407%	0.1465%	0.1387%	0.1376%	0.1265%	0.1348%
District's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability associated with the District	23,171,641	22,609,920	21,725,950	15,708,233	19,941,639	19,994,207	18,157,917	37,135,272	37,315,572	31,369,530
Total	<u>\$ 23,171,641</u>	<u>\$ 22,609,920</u>	<u>\$ 21,725,950</u>	<u>\$ 15,708,233</u>	<u>\$ 19,941,639</u>	<u>\$ 19,994,207</u>	<u>\$ 18,157,917</u>	<u>\$ 37,135,272</u>	<u>\$ 37,315,572</u>	<u>\$ 31,369,530</u>
District's covered payroll	\$ 4,978,070	\$ 4,364,777	\$ 4,082,151	\$ 4,802,021	\$ 4,813,369	\$ 4,746,452	\$ 4,814,546	\$ 4,580,828	\$ 4,448,103	\$ 4,103,780
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%
Plan fiduciary net position as a percentage of the total pension liability	60.360%	57.680%	56.410%	65.590%	58.270%	58.800%	59.300%	39.830%	35.220%	42.490%

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF PENSION CONTRIBUTIONS
FOR THE YEAR ENDED JUNE 30, 2025**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
COUNTY EMPLOYEES RETIREMENT SYSTEM:										
Contractually required contribution	\$ 349,745	\$ 381,779	\$ 387,291	\$ 363,484	\$ 277,389	\$ 287,114	\$ 260,852	\$ 181,638	\$ 188,674	\$ 198,525
Contributions in relation to the contractually required contribution	<u>349,745</u>	<u>381,779</u>	<u>387,291</u>	<u>363,484</u>	<u>277,389</u>	<u>287,114</u>	<u>260,852</u>	<u>181,638</u>	<u>188,674</u>	<u>198,525</u>
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
District's covered payroll	\$ 1,774,455	\$ 1,635,728	\$ 1,655,090	\$ 1,716,977	\$ 1,437,249	\$ 1,487,637	\$ 1,608,212	\$ 1,254,406	\$ 1,352,502	\$ 1,598,430
District's contributions as a percentage of its covered-employee payroll	19.71%	23.34%	23.40%	21.17%	19.30%	19.30%	16.22%	14.48%	13.95%	12.42%
 KENTUCKY TEACHER'S RETIREMENT SYSTEM:										
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	<u>-</u>									
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
District's covered payroll	\$ 5,214,031	\$ 4,978,070	\$ 4,364,777	\$ 4,082,151	\$ 4,802,021	\$ 4,813,369	\$ 4,746,452	\$ 4,814,546	\$ 4,580,828	\$ 4,448,103
District's contributions as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S PROPORTIONATE
SHARE OF THE NET OPEB LIABILITY (ASSET)
FOR THE YEAR ENDED JUNE 30, 2025**

	Reporting Fiscal Year (Measurement Date) 2025 (2024)	Reporting Fiscal Year (Measurement Date) 2024 (2023)	Reporting Fiscal Year (Measurement Date) 2023 (2022)	Reporting Fiscal Year (Measurement Date) 2022 (2021)	Reporting Fiscal Year (Measurement Date) 2021 (2020)	Reporting Fiscal Year (Measurement Date) 2020 (2019)	Reporting Fiscal Year (Measurement Date) 2019 (2018)
COUNTY EMPLOYEES RETIREMENT SYSTEM INSURANCE FUND:							
District's proportion of the net OPEB liability (asset)	0.046047%	0.050085%	0.052387%	0.045059%	0.046451%	0.048826%	0.050611%
District's proportionate share of the net OPEB liability (asset)	\$ (79,652)	\$ (69,151)	\$ 1,033,866	\$ 862,633	\$ 1,121,650	\$ 821,231	\$ 898,588
District's covered payroll	\$ 1,635,728	\$ 1,655,090	\$ 1,716,977	\$ 1,437,249	\$ 1,487,637	\$ 1,608,212	\$ 1,254,406
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	-4.870%	-4.178%	60.214%	60.020%	75.398%	51.065%	71.635%
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	104.89%	104.23%	60.95%	62.91%	51.67%	60.44%	57.62%
KENTUCKY TEACHER'S RETIREMENT SYSTEM - MEDICAL INSURANCE PLAN:							
District's proportion of the net OPEB liability	0.135989%	0.127354%	0.122661%	0.116168%	0.135055%	0.140099%	0.131915%
District's proportionate share of the net OPEB liability	\$ 1,603,000	\$ 1,683,000	\$ 2,292,115	\$ 1,376,000	\$ 1,892,000	\$ 2,268,000	\$ 2,458,000
State's proportionate share of the net OPEB liability associated with the District	1,428,000	1,419,000	753,000	1,117,000	1,516,000	1,832,000	2,119,000
Total	<u>\$ 3,031,000</u>	<u>\$ 3,102,000</u>	<u>\$ 3,045,115</u>	<u>\$ 2,493,000</u>	<u>\$ 3,408,000</u>	<u>\$ 4,100,000</u>	<u>\$ 4,577,000</u>
District's covered payroll	\$ 4,978,100	\$ 4,364,800	\$ 4,082,200	\$ 4,414,433	\$ 4,498,700	\$ 4,207,100	\$ 4,097,967
District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	32.201%	38.558%	56.149%	31.170%	42.057%	53.909%	59.981%
Plan fiduciary net position as a percentage of the total OPEB liability	59.81%	52.97%	47.75%	51.74%	39.05%	32.58%	25.50%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S PROPORTIONATE
SHARE OF THE NET OPEB LIABILITY (ASSET) (CONCLUDED)
FOR THE YEAR ENDED JUNE 30, 2025**

	Reporting Fiscal Year (Measurement Date) 2025 (2024)	Reporting Fiscal Year (Measurement Date) 2024 (2023)	Reporting Fiscal Year (Measurement Date) 2023 (2022)	Reporting Fiscal Year (Measurement Date) 2022 (2021)	Reporting Fiscal Year (Measurement Date) 2021 (2020)	Reporting Fiscal Year (Measurement Date) 2020 (2019)	Reporting Fiscal Year (Measurement Date) 2019 (2018)
KENTUCKY TEACHER'S RETIREMENT SYSTEM - LIFE INSURANCE PLAN:							
District's proportion of the net OPEB liability	0.132919%	0.124406%	0.120449%	0.113581%	0.132050%	0.136931%	0.128895%
District's proportionate share of the net OPEB liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net OPEB liability associated with the District	33,000	35,000	37,000	15,000	46,000	43,000	36,000
Total	<u>\$ 33,000</u>	<u>\$ 35,000</u>	<u>\$ 37,000</u>	<u>\$ 15,000</u>	<u>\$ 46,000</u>	<u>\$ 43,000</u>	<u>\$ 36,000</u>
District's covered payroll	\$ 4,978,100	\$ 4,364,800	\$ 4,082,200	\$ 4,414,433	\$ 4,498,700	\$ 4,207,100	\$ 4,097,967
District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%
Plan fiduciary net position as a percentage of the total OPEB liability	80.560%	76.910%	73.970%	89.150%	71.570%	73.400%	75.000%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF OPEB CONTRIBUTIONS
FOR THE YEAR ENDED JUNE 30, 2025**

	2025	2024	2023	2022	2021	2020	2019	2018
COUNTY EMPLOYEES RETIREMENT SYSTEM								
INSURANCE FUND:								
Contractually required contribution	\$ -	\$ -	\$ 56,107	\$ 66,538	\$ 56,653	\$ 64,799	\$ 58,958	\$ 63,973
Contributions in relation to the contractually required contribution	-	-	56,107	66,538	56,653	64,799	58,958	63,973
Contribution deficiency (excess)	-	-	-	-	-	-	-	-
District's covered payroll	\$ 1,774,455	\$ 1,635,728	\$ 1,655,090	\$ 1,716,977	\$ 1,437,249	\$ 1,487,637	\$ 1,608,212	\$ 1,254,406
District's contributions as a percentage of its covered-employee payroll	0.00%	0.00%	3.39%	5.78%	4.76%	4.76%	5.26%	4.70%
KENTUCKY TEACHER'S RETIREMENT SYSTEM -								
MEDICAL INSURANCE PLAN:								
Contractually required contribution	\$ 156,420	\$ 149,343	\$ 130,944	\$ 122,466	\$ 132,433	\$ 134,961	\$ 126,213	\$ 122,939
Contributions in relation to the contractually required contribution	156,420	149,343	130,944	122,466	132,433	134,961	126,213	122,939
Contribution deficiency (excess)	-	-	-	-	-	-	-	-
District's covered payroll	\$ 5,214,000	\$ 4,978,100	\$ 4,364,800	\$ 4,082,200	\$ 4,414,433	\$ 4,498,700	\$ 4,207,100	\$ 4,097,967
District's contributions as a percentage of its covered-employee payroll	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF OPEB CONTRIBUTIONS (CONCLUDED)
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
KENTUCKY TEACHER'S RETIREMENT SYSTEM - LIFE INSURANCE PLAN:								
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-	-	-	-
Contribution deficiency (excess)	-	-	-	-	-	-	-	-
District's covered payroll	\$ 5,214,000	\$ 4,978,100	\$ 4,364,800	\$ 4,082,200	\$ 4,414,433	\$ 4,498,700	\$ 4,207,100	\$ 4,097,967
District's contributions as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS
FOR THE YEAR ENDED JUNE 30, 2025**

(1) CHANGES OF ASSUMPTIONS

KTRS

In 2015, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.23% to 4.88%.

In the 2016 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2016 valuation, the Assumed Salary Scale, Price Inflation, and Wage Inflation were adjusted to reflect a decrease. In addition, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.88% to 4.20%.

In 2017, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.20% to 4.49%.

In 2018, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.49% to 7.50%.

In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs, and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees, and actives. The assumed long-term investment rate of return was changed from 7.50 percent to 7.10 percent and the price inflation assumption was lowered from 3.00 percent to 2.50 percent. In addition, the calculation of the SEIR results in an assumption change from 7.50% to 7.10%.

CERS

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2015:

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 1.00% to 0.75%.
- Payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement.
- The assumed rates of Retirement, Withdrawal and Disability were updated to more accurately reflect experience.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY
INFORMATION – PENSION PLANS (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2025**

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%.
- Decreased the assumed rate of return to 6.25%.
- Decreased the payroll growth assumption to 2.00%.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2019:

- The assumed salary increase was changed from 4.00% (average) to 3.30%-10.30% (varies by service).
- The mortality table used for pre-retirement is PUB-2010 General Mortality table, for the Non-Hazardous Systems, and PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.
- The mortality table used for post-retirement (non-disabled) is a system specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
- The mortality table used for post-retirement (disabled) is PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2010.

For the valuation performed as of June 30, 2023, demographic and economic assumptions were updated based on the 2022 experience study and the single discount rates used to calculate the total pension liability was changed to 6.50%. A 1% increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 is assumed to reflect the shift in retirement pattern due to House Bill 506. Additionally, in conjunction with the review of the healthcare per capita claims cost, the assumed increase in the future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption for the non-Medicare Plans was increased during the select period as a result of this review.

(2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

KTRS

The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	22.9 years
Asset Valuation Method	5-year smoothed market
Inflation	3.0%
Salary Increase	3.5% to 7.3%, including inflation
Investment Rate of Return	7.1%, net of pension plan investment expense, including inflation

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY
INFORMATION – PENSION PLANS (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2025**

CERS

The following actuarial methods and assumptions were used to determine contribution rates for the year ending June 30, 2024:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll
Remaining Amortization Period	30 years, closed
Payroll Growth	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%, net of pension plan investment expense, including inflation
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019
Phase-in provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018

(3) CHANGES OF BENEFITS

KTRS

A new benefit tier was added for members joining KTRS on and after January 1, 2022.

CERS

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member’s final rate of pay to 75% of the member’s average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member’s final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The Total Pension Liability as of June 30, 2019 is determined using these updated benefit provisions.

Senate Bill 169 passed during the 2021 legislative session and increased the disability benefits for qualified members who become “totally and permanently disabled” as a result of a duty-related disability. The minimum disability benefit increased from 25% of the member’s monthly final rate of pay to 75% of the member’s monthly average pay. The insurance premium for the member, the member’s spouse, and the member’s dependent children shall also be paid in full by the System. For non-hazardous members to be eligible for this benefit, they must be working in a position that could be certified as a hazardous position. There were no other material plan provision changes since the prior valuation.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY
INFORMATION – PENSION PLANS (CONCLUDED)
FOR THE YEAR ENDED JUNE 30, 2025**

Senate Bill 209 passed during the 2022 legislative session increased the insurance dollar contribution for members hired on or after July 1, 2003 by \$5 for each year of service a member attains over certain thresholds, depending on a member's retirement eligibility requirement. This increase in the insurance dollar contribution does not increase by 1.5% annually and is only payable for non-Medicare retirees. Additionally, it is only payable when the member's applicable insurance fund is at least 90% funded. The increase is first payable January 1, 2023.

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Options (PLSO) form of payment for members retiring on or after January 1, 2024. The bill introduced an expansion of the lump-sum payment options, allowing for payouts equal to 48 or 60 times the member's Basic, or Survivorship 100% monthly retirement allowance. The lifetime monthly retirement allowance is adjusted actuarially to account for the selected lump sum payment option. House Bill 506 additionally modified the minimum separation period required for a retiree to reemploy with a participating employer of the Systems administered by the KPPA while still receiving their retirement allowance. This adjustment standardized the separation period to one month for all scenarios within each plan for retirement dates effective January 1, 2024 and after.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB PLANS
FOR THE YEAR ENDED JUNE 30, 2025**

(1) CHANGES OF ASSUMPTIONS

KTRS

Medical Insurance Plan & Life Insurance Plan: The following change of assumptions were adopted by the Board of Trustees and reflected in the liability measurement as of June 30, 2020:

- In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub-2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees and actives.
- The assumed long-term investment rate of return was changed from 7.5% to 7.1%. The price inflation assumption was lowered from 3% to 2.5%.
- The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

For 2022, the health care trend rates were updated to reflect future anticipated experience.

For 2024, the health care trend rates, as well as the morbidity factors, were updated to reflect future anticipated experience.

CERS Insurance Fund

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%.
- Decreased the assumed rate of return to 6.25%.
- Decreased the payroll growth assumption to 2.00%.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2019:

- The assumed salary increase was changed from 4.00% (average) to 3.30%-10.30% (varies by service).
- The mortality table used for pre-retirement is PUB-2010 General Mortality table, for the Non-Hazardous Systems, and PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.
- The mortality table used for post-retirement (non-disabled) is a system specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
- The mortality table used for post-retirement (disabled) is PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2010.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY
INFORMATION – OPEB PLANS (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2025**

For the June 30, 2020 measurement date, the assumed increase in future health care costs, or trend assumption, is reviewed on an annual basis and was updated to better reflect more current expectations relating to anticipated future increases in the medical costs. The assumed impact of the Cadillac Tax (previously a 0.9% load on employer paid non-Medicare premiums for those who became participants prior to July 1, 2003) was removed to reflect its repeal since the prior valuation.

For the June 30, 2022 measurement date, the single discount rates used to calculate the total OPEB liability was changed to 5.70%.

For the valuation performed as of June 30, 2023, demographic and economic assumptions were updated based on the 2022 experience study and the single discount rates used to calculate the total OPEB liability was changed to 5.93%. A 1% increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 is assumed to reflect the shift in retirement pattern due to House Bill 506. Additionally, in conjunction with the review of the healthcare per capita claims cost, the assumed increase in the future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption for the non-Medicare Plans was increased during the select period as a result of this review.

For the valuation performed as of June 30, 2024, the discount rate used to calculate the total OPEB liability (asset) increased from 5.93% to 5.99% for the nonhazardous plan. The assumed increase in future health care costs, or trend assumption, was reviewed during the June 30, 2023, valuation process and was updated to better reflect the plan’s anticipated long-term healthcare cost increases. In general, the updated assumption is assuming higher future increases in pre-Medicare healthcare costs.

(2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

KTRS

Medical Insurance Plan – The Health Trust is not funded based on an actuarially determined contribution, but instead is funded based on statutorily determined amounts.

Life Insurance Plan – The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of the schedule:

Actuarial cost method	Entry Age Normal
Amortization method	Level Percent of Payroll
Amortization period	23 years, Closed
Asset valuation method	Five-year smoothed value
Inflation	2.50%
Real wage growth	0.50%
Wage inflation	2.75%
Salary increases, including wage inflation	3.50% - 7.50%, including wage inflation
Discount rate	7.10%

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
 NOTES TO REQUIRED SUPPLEMENTARY
 INFORMATION – OPEB PLANS (CONTINUED)
 FOR THE YEAR ENDED JUNE 30, 2025**

CERS Insurance Fund

The following actuarial methods and assumptions, for actuarially determined contributions effective for fiscal year ending June 30, 2024:

Experience Study	July 1, 2008 – June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay
Remaining Amortization Period	30 Years, Closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 6.20% at January 1, 2024, gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years. The 2023 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Post-65	Initial trend starting at 9.00% at January 1, 2024 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years. The 2023 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.

(3) CHANGES OF BENEFITS

KTRS

Medical Insurance Plan – A new benefit tier was added for members joining the System on and after January 1, 2022.

Life Insurance Plan - A new benefit tier was added for members joining the System on and after January 1, 2022.

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY
INFORMATION – OPEB PLANS (CONCLUDED)
FOR THE YEAR ENDED JUNE 30, 2025**

CERS

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty. The total OPEB liability as of June 30, 2019, is determined using these updated benefit provisions.

Senate Bill 169 passed during the 2021 legislative session and increased the disability benefits for certain qualifying members who become “totally and permanently disabled” in the line of duty or as a result of a duty-related disability. The total OPEB liability as of June 30, 2021 is determined using these updated benefit provisions.

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Options (PLSO) form of payment for members retiring on or after January 1, 2024. The bill introduced an expansion of the lump-sum payment options, allowing for payouts equal to 48 or 60 times the member’s Basic, or Survivorship 100% monthly retirement allowance. The lifetime monthly retirement allowance is adjusted actuarially to account for the selected lump sum payment option. House Bill 506 additionally modified the minimum separation period required for a retiree to reemploy with a participating employer of the Systems administered by the KPPA while still receiving their retirement allowance. This adjustment standardized the separation period to one month for all scenarios within each plan for retirement dates effective January 1, 2024 and after.

SUPPLEMENTAL INFORMATION

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
 COMBINING BALANCE SHEET
 NON-MAJOR GOVERNMENTAL FUNDS
 JUNE 30, 2025**

	Capital Project Funds	District Activity Fund	Student Activity Fund	Total Non-Major Governmental Funds
ASSETS:				
Cash and cash equivalents	\$ -	\$ 33,822	\$ 158,124	\$ 191,946
Accounts receivable	-	-	-	-
Total assets	\$ -	\$ 33,822	\$ 158,124	\$ 191,946
LIABILITIES AND FUND BALANCE:				
Liabilities:				
Accounts payable	\$ -	\$ 1,706	\$ 235	\$ 1,941
Total liabilities	-	1,706	235	1,941
Fund Balances:				
Restricted	-	-	157,889	157,889
Committed	-	32,116	-	32,116
Assigned	-	-	-	-
Total fund balance	-	32,116	157,889	190,005
Total liabilities and fund balances	\$ -	\$ 33,822	\$ 158,124	\$ 191,946

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	Capital Project Funds	District Activity Fund	Student Activity Fund	Total Non-Major Governmental Funds
REVENUES:				
From local sources -				
Property taxes	\$ 474,697	\$ -	\$ -	\$ 474,697
Interest income	1,737	-	-	1,737
Other local revenues	-	20,258	510,669	530,927
Intergovernmental - State	868,516	-	-	868,516
Total revenues	<u>1,344,950</u>	<u>20,258</u>	<u>510,669</u>	<u>1,875,877</u>
EXPENDITURES:				
Current -				
Instruction	-	28,553	497,021	525,574
Support services:				
Instructional staff	-	-	-	-
Student transportation	-	-	-	-
Other non-instruction	-	-	-	-
Facilities acquisition and construction	431,063	-	-	431,063
Total expenditures	<u>431,063</u>	<u>28,553</u>	<u>497,021</u>	<u>956,637</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>913,887</u>	<u>(8,295)</u>	<u>13,648</u>	<u>919,240</u>
OTHER FINANCING SOURCES (USES):				
Operating transfers in	-	-	-	-
Operating transfers out	(1,619,921)	-	-	(1,619,921)
Total other financing sources (uses)	<u>(1,619,921)</u>	<u>-</u>	<u>-</u>	<u>(1,619,921)</u>
NET CHANGE IN FUND BALANCES	(706,034)	(8,295)	13,648	(700,681)
FUND BALANCE JUNE 30, 2024	<u>706,034</u>	<u>40,411</u>	<u>144,241</u>	<u>890,686</u>
FUND BALANCE JUNE 30, 2025	<u>\$ -</u>	<u>\$ 32,116</u>	<u>\$ 157,889</u>	<u>\$ 190,005</u>

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
 COMBINING BALANCE SHEET
 NON-MAJOR CAPITAL PROJECT FUNDS
 JUNE 30, 2025**

	SEEK Funds	FSPK Fund	Total Capital Project Funds
ASSETS:			
Cash and cash equivalents	\$ -	\$ -	\$ -
Accounts receivable	-	-	-
Total assets	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
LIABILITIES AND FUND BALANCE:			
Liabilities:			
Accounts payable	\$ -	\$ -	\$ -
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances:			
Restricted for KSFCC Escrow	-	-	-
Assigned	-	-	-
Total fund balance	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities and fund balances	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NON-MAJOR CAPITAL PROJECT FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	SEEK Funds	FSPK Fund	Total Capital Project Funds
REVENUES:			
From local sources -			
Property taxes	\$ -	\$ 474,697	\$ 474,697
Earnings on investments	-	1,737	1,737
Other local revenues	-	-	-
Intergovernmental - State	83,736	784,780	868,516
Total revenues	<u>83,736</u>	<u>1,261,214</u>	<u>1,344,950</u>
EXPENDITURES:			
Current -			
Debt service	-	-	-
Facilities acquisition and construction	-	431,063	431,063
Total expenditures	<u>-</u>	<u>431,063</u>	<u>431,063</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>83,736</u>	<u>830,151</u>	<u>913,887</u>
OTHER FINANCING SOURCES (USES):			
Operating transfers in	-	-	-
Operating transfers out	(166,886)	(1,453,035)	(1,619,921)
Total other financing sources (uses)	<u>(166,886)</u>	<u>(1,453,035)</u>	<u>(1,619,921)</u>
NET CHANGE IN FUND BALANCES	(83,150)	(622,884)	(706,034)
FUND BALANCE JUNE 30, 2024	<u>83,150</u>	<u>622,884</u>	<u>706,034</u>
FUND BALANCE JUNE 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
SCHOOL ACTIVITY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance June 30, 2024	Receipts	Disbursements	Transfer In (Out)	Cash Balance June 30, 2025	Accounts Receivable	Accounts Payable	Restricted Fund Balance June 30, 2025
Frankfort Independent High School	\$ 87,588	\$ 307,770	\$ 310,888	\$ 3,007	\$ 87,477	\$ -	\$ 235	\$ 87,242
Second Street School	53,646	202,899	185,898	-	70,647	-	-	70,647
Cash - Held At Cental Office	3,007	-	-	(3,007)	-	-	-	-
	<u>\$ 144,241</u>	<u>\$ 510,669</u>	<u>\$ 496,786</u>	<u>\$ -</u>	<u>\$ 158,124</u>	<u>\$ -</u>	<u>\$ 235</u>	<u>\$ 157,889</u>

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
SCHOOL ACTIVITY FUNDS
FRANKFORT INDEPENDENT HIGH SCHOOL
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance June 30, 2024	Receipts	Disburse- ments	Cash Balance June 30, 2025	Accounts Receivable (Accounts Payable)	Restricted Fund Balance June 30, 2025
ACADEMIC TEAM	\$ 261	\$ 416	\$ 375	\$ 302	\$ -	\$ 302
CAPITOLIAN	2,922	580	2,059	1,443	-	1,443
HOSPITALITY FUND	104	432	388	148	-	148
INTEREST	6,459	5,270	6,480	5,249	-	5,249
GRADUATION	235	-	-	235	-	235
GENERAL	7,344	13,464	17,904	2,904	-	2,904
AP FEES	350	65	415	-	-	-
C.S.BOYD SCHOLARSHIP	622	-	-	622	-	622
DAF TECH FEE	25	2,725	2,675	75	-	75
GENERAL ATHLETICS	2,986	45,375	47,041	1,320	-	1,320
BASEBALL	6,435	26,291	26,699	6,027	-	6,027
BOYS BASKETBALL	1,380	11,158	10,977	1,561	-	1,561
GIRLS BASKETBALL	573	4,985	5,402	156	-	156
CHEERLEADERS	6,656	9,451	14,959	1,148	-	1,148
CROSS COUNTRY	1,466	23,140	22,532	2,074	-	2,074
FOOTBALL	5,643	17,537	19,857	3,323	-	3,323
BOYS GOLF	4,287	7,514	7,684	4,117	-	4,117
GIRLS GOLF	1,480	250	1,077	653	-	653
BOYS SOCCER	825	10,661	8,589	2,897	-	2,897
GIRLS SOCCER	3,426	7,164	8,801	1,789	-	1,789
GIRLS SOFTBALL	3,958	15,300	13,646	5,612	-	5,612
TENNIS TEAM	218	141	100	259	-	259
TRACK	1,169	5,139	5,545	763	-	763
SWIM TEAM	80	180	110	150	-	150
WRESTLING	-	5,000	-	5,000	-	5,000
ATHLETIC TOURNEY	5,053	2,237	4,857	2,433	-	2,433
BOYS VOLLEYBALL	1,740	-	1,700	40	-	40
GIRLS VOLLEYBALL	492	10,257	8,702	2,047	-	2,047
ESPORTS	630	-	(137)	767	-	767
ART CLUB	75	-	-	75	-	75
BETA CLUB	1,131	9,796	9,017	1,910	-	1,910
TSA	120	-	-	120	-	120
DRAMA CLUB	213	19,965	11,155	9,023	-	9,023
STLP	-	1,000	945	55	-	55
EQUITY & INCLUSION	-	4,915	1,991	2,924	-	2,924
SPANISH HONOR SOCIETY	200	1,026	813	413	-	413
SPANISH CLUB	82	269	322	29	-	29
NATIONAL HONOR SOCIETY	9	385	385	9	-	9
PEP CLUB	225	1,451	997	679	-	679
STUDENT COUNCIL	686	-	95	591	-	591
MISS FHS PAGEANT	1,004	20	76	948	-	948
ARCHERY	287	-	-	287	-	287
Y CLUB	310	15,311	14,732	889	-	889
DANCE	1,154	4,874	4,692	1,336	-	1,336

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
SCHOOL ACTIVITY FUNDS
FRANKFORT INDEPENDENT HIGH SCHOOL - CONCLUDED
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance June 30, 2024	Receipts	Disburse- ments	Cash Balance June 30, 2025	Accounts Receivable (Accounts Payable)	Deposits Held in Custody for Students June 30, 2025
STUDENTS DEMAND ACTION	144	-	-	144	-	144
RESTORATION CLUB	1,500	-	1,500	-	-	-
CLASS OF 2025	3,436	1,610	5,046	-	-	-
CLASS OF 2026	914	8,563	4,159	5,318	-	5,318
CLASS OF 2027	614	1,471	900	1,185	-	1,185
CLASS OF 2028	-	50	-	50	-	50
PROJECT GRAD	83	2,050	1,000	1,133	-	1,133
STUDENT RECOGNITION	272	1,300	186	1,386	-	1,386
ATHLETIC CONCESSIONS	7,348	24,948	29,028	3,268	-	3,268
BAND	513	8,889	7,092	2,310	(235)	2,075
PHOTOGRAPHY	48	-	-	48	-	48
FCCLA/FACS	283	-	168	115	-	115
JAG	17	-	-	17	-	17
CAMPBELL LEGACY	100	-	-	100	-	100
BASEBALL DESTIN TOURNEY	1	-	-	1	-	1
SWEEP	-	1,100	1,100	-	-	-
	<u>87,588</u>	<u>333,725</u>	<u>333,836</u>	<u>87,477</u>	<u>(235)</u>	<u>87,242</u>
Less: Intrafund Transfers	-	(22,948)	(22,948)	-	-	-
	<u>\$ 87,588</u>	<u>\$ 310,777</u>	<u>\$ 310,888</u>	<u>\$ 87,477</u>	<u>\$ (235)</u>	<u>\$ 87,242</u>

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2025**

Federal Grantor/Pass-Through Grantor/Program Title	Federal AL Number	Pass-Through Grantor's Number	Passed Through to Subrecipients	Program or Award Amount	Expenditures
<u>U.S. Department of Education</u>					
Passed through State Department of Education:					
Title I Grants to Local Educational Agencies	84.010	3100202-24	-	\$ 296,442	\$ 300,476
Title I Grants to Local Educational Agencies	84.010	3100202-23	-	332,617	1,678
Title I Grants to Local Educational Agencies	84.010	3100202-22	-	357,943	(1,206)
Title I Grants to Local Educational Agencies	84.010	320LE	-	124,348	124,347
					<u>425,295</u>
Special Education Cluster (IDEA):					
Special Education Grants to States - IDEA, Part B	84.027	3810002-21	-	227,839	4,729
Special Education Grants to States - IDEA, Part B	84.027	3810002-23	-	254,854	54,359
Special Education Grants to States - IDEA, Part B	84.027	3810002-24	-	254,854	242,477
Special Education Preschool Grants	84.173	3800002-23	-	24,208	(117)
Special Education Preschool Grants	84.173	3800002-24	-	24,208	24,391
					<u>325,839</u>
Title IV (Part A) - Student Support and Academic Enrichment Program	84.424A	3420002-24	-	57,036	25,110
Title IV (Part A) - Student Support and Academic Enrichment Program	84.424A	3420002-23	-	57,036	28,518
					<u>53,628</u>
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	4200002-21	-	1,207,411	(38,881)
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425U	4300002-21	-	2,973,200	(37,762)
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425U	4300002-23	-	120,810	8,561
COVID-19 - Elementary and Secondary School Emergency Relief Fund - Homeless Children and Youth	84.425W	4980002-21	-	20,065	6,174
					<u>(61,908)</u>
Rural Education	84.358	3140002-23	-	27,798	1,538
Rural Education	84.358	3140002-24	-	31,701	31,701
Rural Education	84.358	3140002-21	-	19,874	599
					<u>33,838</u>
Supporting Effective Instruction State Grants	84.367	3230002-22	-	40,178	9,351
Supporting Effective Instruction State Grants	84.367	3230002-23	-	35,257	4,346
Supporting Effective Instruction State Grants	84.367	3230002-24	-	35,179	33,152
					<u>46,849</u>
Competitive Grants for State Assessments	84.368	5980001-22	-	46,328	43,114
					<u>43,114</u>
Passed through Kentucky Council on Postsecondary Education:					
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334S	614I	-	2,000	1,138
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334S	614J	-	14,800	(2,066)
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334S	614K	-	9,550	685
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334S	614L	-	9,550	2,503
					<u>2,260</u>
Passed through Central Kentucky Ed Cooperative:					
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425U	563J	-	33,018	8,417
					<u>8,417</u>
Passed through Beechwood Independent School District:					
Career and Technical Education - Basic Grants to States	84.048	348L	-	13,782	10,978
Career and Technical Education - Basic Grants to States	84.048	348K	-	8,971	(1,250)
					<u>9,728</u>
Passed through Bardstown Independent:					
English Language Acquisition State Grants	84.365	345K	-	1,974	1,974
					<u>1,974</u>
Total U.S. Department of Education					<u>889,034</u>
<u>U.S. Department of Health & Human Services</u>					
Pass-Through State Department for Community Based Services					
COVID-19 - CRSSA Child Care Aid	93.575	576I	-	99,374	51,167
					<u>51,167</u>
Cooperative Agreements to Promote Adolescent Health through School-Based HIV/STD Prevention and School-Based Surveillance	93.079	493F	-	150	150
Cooperative Agreements to Promote Adolescent Health through School-Based HIV/STD Prevention and School-Based Surveillance	93.079	493G	-	300	300
					<u>450</u>
Total U.S. Department of Health & Human Services					<u>51,617</u>

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONCLUDED)
FOR THE YEAR ENDED JUNE 30, 2025**

Federal Grantor/Pass-Through Grantor/Program Title	Federal AL Number	Pass-Through Grantor's Number	Passed Through to Subrecipients	Program or Award Amount	Expenditures
U.S. Department of Agriculture					
Direct Program					
Specialty Crop Block Grant Program - Farm Bill	10.170	-	-	26,965	4,833
Farm to School Grant Program	10.575	-	-	133,443	18,212
Local Food for Schools Cooperative Agreement Program	10.185	-	-	-	8,952
					<u>31,997</u>
Pass-through - Action for Health Kids:					
Child Nutrition Discretionary Grants Limited Availability	10.579	225XH	-	149,851	118,262
					<u>118,262</u>
Pass-through - State Department of Education:					
Cash Assistance:					
State Administrative Expenses for Child Nutrition	10.560	7700001-24	-	-	3,492
					<u>3,492</u>
Child Nutrition Cluster:					
Summer Food Service Program for Children	10.559	7690024-24	-	-	34,689 *
Summer Food Service Program for Children	10.559	7740023-25	-	-	192,435 *
Summer Food Service Program for Children	10.559	7740023-24	-	-	123,630 *
National School Lunch Program	10.555	7750002-25	-	-	353,348 *
National School Lunch Program	10.555	7750002-24	-	-	124,546 *
School Breakfast Program	10.553	7760005-25	-	-	136,265 *
School Breakfast Program	10.553	7760005-24	-	-	48,472 *
Cash Assistance Subtotal					<u>1,013,385</u>
Non-Cash Assistance (Food Distribution):					
National School Lunch Program	10.555	013-0100	-	-	44,091 *
Total Child Nutrition Cluster					<u>1,057,476</u>
Total U.S. Department of Agriculture					<u>1,211,227</u>
Total Federal Assistance					<u>\$ 2,151,878</u>

* Denotes a major program.

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Frankfort Independent School District under the programs of the federal government for the year ended June 30, 2025. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Frankfort Independent School District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

NOTE B - SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein, certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE C - FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2025, commodities on hand are included in the total inventory of \$38,602.

NOTE D - INDIRECT COST RATE

The Frankfort Independent School District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Kentucky State Committee for
School District Audits
Members of the Board of Education
Frankfort Independent School District
Frankfort, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Auditor Responsibilities* and *State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Frankfort Independent School District (the "District") as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 9, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect, and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a sperate letter dated December 9, 2025.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kelley Galloway Smith Goolbsy, PSC

Ashland, Kentucky
December 9, 2025



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE
FOR EACH MAJOR PROGRAM AND
ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

Kentucky State Committee for
School District Audits
Members of the Board of Education
Frankfort Independent School District
Frankfort, Kentucky

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Frankfort Independent School District's (the "District") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2025. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of

laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify and deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Kelley Galloway Smith Goolsby, PSC
Ashland, Kentucky
December 9, 2025

**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2025**

(A) SUMMARY OF AUDIT RESULTS

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal Control over financial reporting:

Material weakness(es) identified? _____ yes x no

Significant deficiency(ies) identified? _____ yes x none reported

Noncompliance material to the financial statements noted? _____ yes x no

Federal Awards

Internal control over major programs:

Material weakness(es) identified? _____ yes x no

Significant deficiency (ies) identified? _____ yes x none reported

Type of audit auditor's report issued on Compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? _____ yes x no

The District had the following major programs with AL numbers in parentheses for the year ended June 30, 2025:

Child Nutritional Cluster (10.553, 10.555, and 10.559)

Dollar threshold to distinguish between Type A and Type B Programs:

\$ 750,000

The District qualified as a low risk auditee? _____ yes x no

(B) FINDINGS RELATED TO FINANCIAL STATEMENTS IN ACCORDANCE WITH GENERALLY ACCEPTED GOVERNMENTAL AUDITING STANDARDS

There were no findings in the current year.

(C) FINDINGS AND QUESTIONED COSTS RELATED TO FEDERAL AWARDS

There were no findings in the current year.



**FRANKFORT INDEPENDENT SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEAR ENDED JUNE 30, 2025**

Finding Number	Finding/Noncompliance	Status	Responsible Contact Person
2024-001	During our audit, we noted some general ledger accounts that were not properly reconciled when we arrived for the audit with many year-end accrual transactions not being properly recorded.	Corrected	Logan Rupard, Chief Finance Officer



Kelley **G**alloway
Smith **G**oolsby, PSC

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Kentucky State Committee for School District Audits
Members of the Board of Education
Frankfort Independent School District
Frankfort, Kentucky

In planning and performing our audit of the financial statements of Frankfort Independent School District (the "District") as of and for the year ended June 30, 2025, in accordance with auditing standards generally accepted in the United States of America, we considered the District's system of internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

However, during our audit, we became aware of matters that are opportunities for strengthening internal controls and operating efficiency. The memorandum that accompanies this letter summarizes our comments and suggestions regarding these matters. This letter does not affect our report dated December 9, 2025, on the financial statements of the District.

We will review the status of these comments during our next audit engagement. We have already discussed these comments and suggestions with various District personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Kelley Galloway Smith Goolsby, PSC

Ashland, Kentucky
December 9, 2025

FRANKFORT INDEPENDENT SCHOOL DISTRICT

MANAGEMENT LETTER POINTS

FOR THE YEAR ENDED JUNE 30, 2025

2025-01 Interfund Transfers

Statement of Condition: During our audit, we noted the District did not budget for all the interfund transfers made during the year.

Criteria for Condition: All known revenues and expenditures, including interfund transfers, should be budgeted.

Cause of Condition: Oversight.

Effect of Condition: There is the potential risk that the District could over spend within funds due to the failure to factor in unbudgeted transfers.

Recommendation of the Condition: We recommend all transfers between funds be included in the District's final approved budget.

Management Response: The budget has undergone improvements to improve and will continue to improve. The Finance Officer regularly participates in training to improve performance. This budget was the Finance Officer's first budget cycle.

2025-02 Payroll Employment Contracts

Statement of Condition: During our payroll testing 25 employees were selected for testing, we noted five certified employees, four classified substitute employees and two student classified employees that did not have contracts in their personnel file.

Criteria for Condition: Employment contracts should be obtained and maintained for all employees.

Cause of Condition: Oversight.

Effect of Condition: The employees' payroll file does not contain proper supporting documentation for the employees' salaries.

Recommendation of the Condition: We recommend that more care be taken to ensure that all employment contracts and letters of intent are properly obtained and maintained.

Management Response: More care has been taken to ensure all employees have signed contracts for 25-26. Student employees and substitutes are not offered contracts due to the nature of their employment.

2025-03 Cash Disbursements – Central Office

Statement of Condition: During our review of cash disbursements, we selected 40 items for testing. We noted two cash disbursements that did not contain all required authorization on the invoices. The items were Wire 6712 to Gordon Food Service for \$2,252.59 and Check 389089 to Highbridge Spring Water for \$136.50.

Criteria for Condition: It is the District's procedure to have all invoices signed off by an authorized individual showing approval.

Cause of Condition: Failure to properly follow District procedures.

Effect of Condition: By not noting proper approval, the controls over cash disbursements are reduced opening the opportunity for unauthorized purchases.

Recommendation of the Condition: We recommend that more care be taken to ensure that monies are deposited in accordance with Redbook.

Management Response: Procedures and requirements have been reviewed with the finance team.

2025-04 Advertisement of Documentation – Central Office

Statement of Condition: During our testing, we noted that neither the Financial Report nor the Budget were properly advertised in the newspaper.

Criteria for Condition: KRS 424.250 states in part "...the board of education of the district shall cause the budget to be advertised by the district by publishing a copy in the newspaper" and "The school board of each public school system shall direct the superintendent to complete annual financial statement and the school report card annually in the newspaper of the large general circulation in the county."

Cause of Condition: Oversight.

Effect of Condition: Failure to properly follow the guidelines established in the KRS.

Recommendation of the Condition: We recommend that more care be taken to ensure that all documentation required by KRS to be advertised are in fact advertised.

Management Response: Further care will be taken to ensure that publishing requirements are met by district.

2025-05 Deposit Timeliness - High School

Statement of Condition: During our review of cash deposits, we selected two months for testing. We noted six deposits in which the receipts were not deposited in a timely manner.

Criteria for Condition: Per the Accounting Procedures for Kentucky School Activity Funds ("Redbook"), deposits greater than \$100 should be deposited the same day and deposits less than \$100 should be deposited no later than the last workday of the week.

Cause of Condition: Failure to properly follow Redbook criteria.

Effect of Condition: By not depositing the money in accordance with Redbook, the controls over cash are reduced opening the opportunity for the money to be forgotten, lost, or stolen.

Recommendation of the Condition: We recommend that more care be taken to ensure that monies are deposited in accordance with Redbook.

Management Response: Findings have been reviewed with the bookkeepers along with the completion of annual Redbook training. Coaches will also be refreshed on their responsibilities.

2025-06 Deposit Timeliness - Second Street School

Statement of Condition: During our review of cash deposits, we selected two months for testing. We noted one instance where the F-SA-17 form was not properly signed.

Criteria for Condition: Per the Accounting Procedures for Kentucky School Activity Funds ("Redbook"), form F-SA-17 should be signed by both the person remitting the money and School Treasurer.

Cause of Condition: Failure to properly follow Redbook criteria.

Effect of Condition: By not fully completing all forms required in accordance with Redbook, the controls over cash are reduced opening the opportunity for the money to be forgotten, lost, or stolen.

Recommendation of the Condition: We recommend that more care be taken to ensure that all required forms are completed in accordance with Redbook.

Management Response: Findings have been reviewed with the bookkeepers along with the completion of annual Redbook training. Coaches will also be refreshed on their responsibilities

Follow-up on Prior Year Recommendations

The prior year District findings 2024-01 and 2024-02 were repeated this year as findings 2025-01 and 2025-02. The prior year Frankfort Independent High School finding 2024-03 was repeated this year as 2025-05. The prior year Second Street School finding 2024-04 was not repeated this year. Sheri D. Satterly, Ed.D., Superintendent, and Logan Rupard, Chief Finance Officer, are the persons responsible for initiation of the corrective action plan for the above conditions which will be implemented immediately. The corrective action plan is the management response for each condition.